

# 2019 COMPREHENSIVE WATER RESOURCES REPORT

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**FINAL Report**



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## EXECUTIVE SUMMARY

### Background and Purpose

In 2010 Public Works conducted a workshop with City Council that included information on the City's water supply issues. It was presented that with continued years of drought, tightening water restrictions and environmental responsibilities, Ventura's water supply was being impacted by several factors. A recommendation from the workshop was to provide a comprehensive evaluation of current and projected water supply needs. In June 2013, the first Comprehensive Water Resources Report (CWRR) was developed as a result. The CWRR is intended to be a tool in the development review process as it pertains to water supply and demand. The CWRR tracks proposed development projects, consistently calculates the anticipated increase in water demand associated with each proposed development project, and then evaluates the impact on the current water supply.

### Previous Council Action

On June 10, 2013 the City Council approved the first 2013 Comprehensive Water Resources Report. In addition to approving the report, the City Council directed staff to provide an annual update on the City's projected water supply and demand; and to use the local water land use demand factors for the evaluation of all development and the standardized "Water Demand Impact Summary" matrix to quantify the water supply demand of each individual project and the cumulative water supply demand of all approved projects.

On May 5, 2014, the City Council approved the 2014 Comprehensive Water Resources Report.

On May 18, 2015 the City Council approved the 2015 Comprehensive Water Resources Report.

On June 13, 2016, the City Council approved the 2016 Comprehensive Water Resources Report.

On April 24, 2017, the City Council received the 2017 Comprehensive Water Resources Report.

On June 4, 2018, the City Council received the 2018 Comprehensive Water Resources Report.

### 2019 CWRR Updates

Major updates to the 2019 CWRR include a revised methodology for determining the water loss factor, revised methodology for calculating future demand projections, additional language in the Water Supply and Programs and Policies (Sections 4 and 5) clarifying Casitas Municipal Water District (CMWD) Stage conditions and water shortage events, and a revamped Conclusions and Discussion (Section 6). Per Water Commission request, a glossary has been added to Section 1F to define terms including "Drought" and "Normal", and new Tables 6-3 and 6-4 and Figure 6-2 have been added to address future uncertainties in water supply and possible scenarios where future supplies are not "Normal". Further updates are summarized below.



A summary of the most current and best information available on our water supply and demand is shown in Table ES-1 below.

**Table ES-1**

**Summary of Water Supply and Demand**

Projected	2019 Drought (AFY)	2020 Drought (AFY)	2021 Drought (AFY)	2025 (AFY)	2030 (AFY)
<b>Supply</b>	15,651	17,020	16,541	23,954 - 27,007	24,282 - 28,535
<b>Demand*</b>	16,304	16,573	16,842	17,571	18,055
<b>Surplus/Deficit Supply</b>	<b>(653)</b>	<b>447</b>	<b>(301)</b>	<b>6,383 – 9,436</b>	<b>6,227 – 10,480</b>

*\*Demand equals baseline 10 year average (16,035 AF) plus the estimated demand from the approved projects list for future years fully vested in 2023 and using an approximate 0.54% growth rate to 2030 (Table 3-8 & 6-1). Assumes a new supply source (VenturaWaterPure) starting in 2025.*

As shown in Table ES-1, the projected 2019 and 2021 drought water supply numbers are less than the projected water demand numbers. This indicates that if the continued drought condition persists, the City's customers will need to continue to conserve and comply with the Stage 3 water shortage event conservation measures. In addition to continued conservation, the City may be required to use water in excess of the anticipated amounts from the City's water supply sources which could result in the payment of penalties, (i.e. extraction of groundwater from the Oxnard Plain Groundwater Basin in excess of the City's extraction allocation). The City has always worked to address long-term water demands with effective planning and development of additional future water supplies. The City currently has two proposed water supply projects in the planning stages: VenturaWaterPure and the State Water Interconnection Project, which together would ensure that the City has adequate supplies for future demand under various climatic conditions. The 2019 CWRR includes the addition of new Tables 6-3 and 6-4 and Figure 6-2 to address future water supply in 2024, 2025, and 2030 under a normal year, multi-year drought, and emergency supply scenarios. The purpose of these additions is to illustrate that the City's water supplies are vulnerable to many factors outside of the City's control. Consequently, water supply projections past 2021 are highly uncertain. For a detailed discussion, please refer to Section 6 of the report.

**Baseline Demand**

Utilizing the previous 10-year (2009 to 2018) City annual average, the baseline water demand for the 2019 CWRR is 16,035 AF. The baseline water demand has been decreasing each year (with the exception of the Calendar Year 2016). In February 2014, City Council called for 10% voluntary conservation, followed by the September 2014 City declaration of a Stage 3 Water Shortage Event requiring customers to reduce their use by 20% due to the prolonged drought. In June 2015, City Council approved a four-tiered (drought) water rate structure. In June 2018, the City Council confirmed that the City remained in a Stage 3 Water Shortage Event.

The annual water consumption figures for the past 10 years are provided in subsection 3.D.

### **Future Demand Projections (Year 2030)**

This report projects growth through 2030. The proposed near-term development projects that have been approved but are not yet connected to the City's water system are used to project water demands for the next five years (2023). In order to project the estimated demand to the Year 2030, an approximate growth rate of 0.54% (per City Planning Department based on the Department of Finance historical data for population) was used to estimate the increase in demand from the time all approved projects are projected to be completed (Year 2023) to the Year 2030.

### **Normal Water Supply**

The City's normal (non-drought) water supply is summarized in Table 4-1. The City's normal supplies include Casitas Municipal Water District (Casitas), Ventura River/Foster Park, Mound Groundwater Basin, Oxnard Plain Groundwater Basin, Santa Paula Groundwater Basin, and Recycled Water.

- Casitas: In May 2017, the City Council approved the new Water Services Agreement between the City and Casitas. Based on the new agreement, the five year average normal (non-drought) water supply from Casitas is estimated to be 5,062 AFY. To calculate the normal water supply from Casitas, the demand from the proposed development projects that are anticipated to be utilizing water by Fiscal Year 2019 are added to the five year average normal (non-drought) water supply from Casitas of 5,062 AFY (past five non-drought fiscal years FY 09-10 to FY 13-14). Therefore, the normal water supply from Casitas is estimated to be 5,375 AFY.
- Ventura River/Foster Park: The City's historical production based on the 50-year average production from 1950-2000 was 6,015 AFY. However, current operational constraints allow a diversion efficiency of up to 70 percent (average 4,200 AFY) to be obtained under the City's operations schedule, which can be considered reliable for planning purposes. Therefore, the City's normal water supply from the Ventura River / Foster Park is 4,200 AFY.
- Mound Groundwater Basin: The City's average annual extraction from 2000 to 2009 was approximately 4,000 AFY. Therefore, the City's normal water supply from the Mound Basin is 4,000 AFY.
- Oxnard Plain Groundwater Basin (Fox Canyon Aquifer): The City's historical allocation was set by the Fox Canyon Groundwater Management Agency (FCGMA) at 5,472 AFY, which was the average extraction from the Golf Course Wells for the base period 1985 to 1989. Beginning in 1992, historical

extractions set by the FCGMA were reduced by five percent (5%) to 5,198 AFY, in 1995 it was reduced to 4,925 AFY, in 2000 it was reduced to 4,651 AFY and further reduced in 2010 to the current allocation of 4,100 AFY. Therefore the City's normal (pre FCGMA Emergency Ordinance E) water supply from the Oxnard Plain Basin is 4,100 AFY.

- Santa Paula Groundwater Basin (Santa Paula Basin): In March 1996, the City ended a five-year stalemate over the use of the Santa Paula Basin. Under a court stipulated judgment, the United Water Conservation District (UWCD), the Santa Paula Basin Pumpers Association (SPBPA; an association of ranchers and businesses), and the City all have an interest in the Santa Paula Basin. The City can pump on average 3,000 AFY from the Santa Paula Basin. In addition, the City has acquired 40.9 acre-feet of water rights in the Santa Paula Basin. Therefore, the City's normal water supply from the Santa Paula Basin is 3,041 AFY.
- Recycled Water: The City of Ventura's 2015 Urban Water Management Plan projected that annual recycled water demand would be 700 AFY in 2019.

The City's normal water supply portfolio is 21,415 AFY and is summarized in Table 4-1.

#### **Current Water Supply**

The City's current water supply sources under existing conditions for calendar year 2019 is summarized in Table 4-2.

- Casitas: The May 2017 Water Services Agreement indicates that, in the event that Casitas must enact its Water Efficiency and Allocation Program (WEAP) due to a water shortage, Casitas may adjust the City's allocation consistent with the percentage reduction for the WEAP stage. As of April 2019, Casitas is currently in a Stage 3 water supply condition per Casitas Resolution No. 16-09. In order to be conservative, the 2019 CWRR assumes that Casitas will remain in a Stage 3 Condition, and imposes a reduction of 30% to the City's Casitas supply consistent with the Stage 3 mandates. Therefore, the City's current water supply from Casitas is 3,763 AFY for calendar year 2019.
- Ventura River/Foster Park: Due to the continued drought conditions and heightened environmental requirements, the City's ability to draw water from the Ventura River continues to be significantly challenged and impacted. To determine the City's current water supply with the existing drought conditions, the five year production average from 2014 to 2018 was selected. Therefore, the City's current water supply from Ventura River / Foster Park is 2,323 AFY for calendar year 2019.



- Mound Groundwater Basin: Due to operational constraints, production from the Mound Basin has been lower than the historical 10 year average for the Normal Water Supply. To determine the City's current water supply with the existing drought conditions, the two year production average from 2017 to 2018 was selected. This date range was selected since it reflects recent operational constraints due to the current condition of the City's existing wells in this basin. Therefore, the City's current water supply from the Mound Basin is 1,963 AFY for calendar year 2019.
- Oxnard Plain Groundwater Basin (Fox Canyon Aquifer): Per approval of Emergency Ordinance E in 2014, the City's Temporary Extraction Allocation (TEA) is 4,827 AFY (based on an operator's average annual reported extractions for 2003 through 2012). Phased reductions were set beginning July 1, 2014 with a 20% total reduction of the TEA on January 1, 2016. The ordinance remains in effect from the date of adoption and reviewed every eighteen months, unless superseded or rescinded by action of the FCGMA Board or a finding by the FCGMA Board that the drought or emergency condition no longer exists. Therefore, the City's current water supply from the Oxnard Plain is 3,862 AFY for calendar year 2019.
- Santa Paula Groundwater Basin (Santa Paula Basin): The Santa Paula Basin Judgment allows the City to utilize 3,000 AFY. No reductions to this supply is anticipated for this year; therefore, the City's current water supply from the Santa Paula Basin is 3,041 AFY (includes City acquired water rights) for calendar year 2019.
- Recycled Water: As stated in the 2015 Urban Water Management Plan, the City's projected annual recycled water demand for 2019 is approximately 700 AFY. Therefore, the City's current recycled water demand is 700 AFY for calendar year 2019.

The City's current water supply for 2019 (drought) is 15,651 AF and summarized in Table 4-2.

The above evaluation of the current conditions of each water supply source along with the triggers outlined in the Water Shortage Event Contingency Plan (WSECP) (see Section 5) indicates that the City remains in a water shortage event following consecutive years of drought. The WSECP specifies that the water shortage stage trigger is calculated by comparing the Annual Supply Projection to the Normal Year Supply Projection. The WSECP also states that the Normal Year Supply Projection will not change for the duration of the shortage event. The annual supply projection from Table 4-2 in the 2019 CWRR is 15,651 AFY. The normal year supply projection from Table 4-1 of the 2013 CWRR is 19,600 AFY (see Table 5-1 of this report). Therefore, the annual supply projection is 20.15% below normal year supply and the City remains in a Stage 3 Water Shortage Event.

### **Projected Future Water Supply**

The City's projected future water supply numbers forecasts an additional two years of drought through 2021 (for a total duration of a 10 year drought) and evaluates supply through 2030. The projected future water supply also assumes that the City will revert to normal conditions in 2025 through 2030. The City's projected future water supply takes into account impacts from the Sustainable Groundwater Management Act of 2014. The City's projected future water supply is summarized in Table 4-3.

- **Casitas:** As mentioned previously, Casitas is currently in a Stage 3 water supply condition. This report assumes a reduction of 30% to the City's Casitas supply for the 2020 Supply Drought Impact and a 40% reduction for 2021. Therefore, the City's projected supply from Casitas for 2020 is 3,844 AFY (30% reduction) and 3,365 AFY in 2021 (40% reduction). The Casitas projected supply in 2025 and 2030 includes growth projections within Casitas' boundaries. Therefore, the City's projected supply from Casitas is 5,904 AFY for 2025 and 6,067 AFY for 2030.
- **Ventura River/Foster Park:** If the current drought continues through 2021, the supplies will be further impacted. To determine the 2020 and 2021 supply drought impact, the average of the two most recent driest years (2015 and 2016) was used for the projections. Therefore, the projected future water supply for 2020 and 2021 from the Ventura River / Foster Park is 1,573 AFY.

The 2025 and 2030 projected future water supply assumes normal conditions. The 2018 Capital Improvement Program includes the Foster Park Wellfield Production Restoration project, which is scheduled to be completed by 2025. The project involves the replacement of the destroyed wells and construction of new facilities to restore historical production capabilities of 6,700 AFY. The low end equals the City's highest production value for the past 10 years (2009 to 2018), and the high end equals the expected production from the completed Foster Park Wellfield Production Restoration project. Therefore, the projected future water supply for 2025 and 2030 from the Ventura River / Foster Park is 3,647 – 6,700 AFY. Regulatory actions and pending litigation may impact the amount and/or timing of water the City is able to utilize from the Upper Ventura River watershed in the future.

- **Mound Groundwater Basin:** Mound Wells 2 and 3 are anticipated to come online within the next few years. Thus, the projected water supply from the Mound Basin for the future is greater than the current 2019 supply of 1,963 AFY (discussed in the Current Supply section above). Although 2020 and 2021 future projections are evaluated under drought impact, the addition of Mound Wells 2 and 3 will help alleviate current operational constraints. Since Mound Well 3 is expected to be operational in 2020, the 10 year average (2000 to 2009) was used to calculate the 2020, 2021, 2025 and 2030 supply numbers. Therefore, the projected future water supply from the Mound Basin from 2020 to 2030 is 4,000 AFY.



- Oxnard Plain Groundwater Basin (Fox Canyon Aquifer): As discussed in the Current Water Supply section, the City's allocation is 3,862 AFY until further action is taken by the FCGMA. Therefore, the projected future supply from the Oxnard Plain Basin for 2020, 2021, 2025, and 2030 is 3,862 AFY.
- Santa Paula Groundwater Basin (Santa Paula Basin): As discussed previously, the Santa Paula Basin is subject to a stipulated judgment and is managed by the Santa Paula Basin Technical Advisory Committee (TAC) with equal representation from UWCD, SPBPA, and the City. The TAC is charged with various responsibilities including establishing a program to monitor conditions in the basin. If basin conditions change, then the City may have reductions in pumping allocations. Stage 2 reduces the City's pumping to 1,141 AFY, Stage 3 reduces the City's pumping allocations to 641 AFY, Stage 4 reduces the City's pumping allocations to 481 AFY and Stage 5 reduces the City's allocations to zero. Currently, the TAC is working on various basin management measures, including potential triggers for the above stages and potential projects to enhance the sustainable yield of the basin.

Based on recent work completed by the technical working group regarding conditions in the Basin, it is projected that no Stage reductions will be implemented even if the drought remains in effect through 2021. It is also projected that under normal conditions in 2025 to 2030, that the allocation will remain at 3,000 AFY. Additional water rights of 40.9 AF total were acquired for the past development of Tract 4632, Phase I of Tract 5632, and Tract 5774.

Therefore, the projected future water supply in 2020, 2021, 2025 and 2030 is 3,000 AFY for the original City allocation and 40.9 AFY for City acquired water rights.

- Recycled Water: The estimated anticipated future water supply for recycled water is based on the 2015 Urban Water Management Plan projections for recycled water.
- VenturaWaterPure: The City of Ventura is currently in the planning phases for the proposed VenturaWaterPure Project which includes additional diversion of tertiary treated effluent to a new Advanced Water Purification Facility (AWPF) for potable reuse. Potable reuse is the proven use of recycled water to supplement drinking water supplies. After years of special studies, environmental assessment, demonstration facility testing, and stakeholder meetings, the City determined the best way to enhance environmental protection while improving local water quality and supply reliability is to divert highly treated wastewater discharges for reuse. The final product of this state-of-the-art AWPF would be a new, locally owned source of highly purified drinking water that provides Ventura with a long-term drought resilient water supply solution. On March 6, 2019, the City released the

Ventura Water Supply Projects Draft Environmental Impact Report (EIR) for public review and written comment. Upon completion of the environmental review process, the next steps include permitting, final design, and bidding for construction.

One objective of the VenturaWaterPure Project is to protect the ecology of the Santa Clara River Estuary (SCRE). The City is party to a Consent Decree that expresses the City's commitment to pursue "environmentally protective, sustainable, and integrated water supply and wastewater discharge practices. . . [including] infrastructure options for Ventura's reclamation and diversion of an ecologically appropriate volume" of tertiary-treated flows produced by the existing Ventura Water Reclamation Facility (VWRF) and currently discharged to the SCRE. The Consent Decree requires such diverted flows to be dedicated to "water reclamation uses," including local water supply augmentation to the maximum extent feasible.

The City has conducted extensive analysis of the SCRE, including estimated ecological effects of reduced discharges on the SCRE. This analysis is compiled in several reports and reviews mandated by the Consent Decree, including the Phase 1, 2, and 3 Studies, the Technical Review Team (TRT) Report, the Scientific Review Panel (SRP) Final Report, and the TRT review supporting the conclusions and recommendations in the SRP Final Report.

Based on the scientific record and feedback from the agencies, the City is proposing additional phasing to the implementation approach that would commit to a Continued Discharge Level (CDL) of 1.9 MGD by the end of year 2025, with a planned reduction to a CDL of 0 to 0.5 MGD during closed berm conditions by the end of year 2030. This phased implementation approach is the basis of the proposed project's designed flow rate and minimum treatment capacity.

Based on the completion of the Special Studies and additional assessments detailed in the Draft EIR, the future water supply provided by the VenturaWaterPure Project is projected to be 2,800 AFY in 2025 and 2,800 AFY to 4,000 AFY in 2030.

- State Water Project: The City has a 10,000 acre-foot per year allocation from the California State Water Project (SWP). To date, the City has not constructed the improvements necessary to receive direct delivery of its allocation. Ventura Water is pursuing the State Water Interconnection Project with Calleguas Municipal Water District (Calleguas), Casitas Municipal Water District (Casitas), and United Water Conservation District (United). In 2017, City Council authorized an alignment study by Kennedy/Jenks to determine how the interconnection project can be designed and operated to supply water to serve the regional needs of the City, Calleguas, Casitas, and UWCD. The final alignment study was completed in 2018. A Draft Environmental Impact Report (EIR) was prepared to evaluate the potential environmental impacts associated with construction and operation of the interconnection pipeline and associated facilities. The Draft EIR was circulated for a 45-day public review period on February 19, 2019. As stated in the Draft EIR, the project will enable delivery of



SWP water by wheeling through Metropolitan Water District of Southern California and Calleguas to the City. The connection will also facilitate direct delivery of SWP water to United and direct or in-lieu delivery of SWP water to Casitas. The interconnection will be an approximately 7 mile pipeline used to transport water between Calleguas' and the City's distribution systems.

The Draft EIR also states that, although the proposed State Water Interconnection Project is not anticipated to increase water supply volume for the City, it would improve system reliability by acting as a replacement supply source for existing water supplies (Lake Casitas, Ventura River, and groundwater) that have been reduced or have become less available. Additionally, SWP water is a near-term option for providing the necessary water to dilute high Total Dissolved Solids (TDS) levels in groundwater to improve system water quality. Operational details will be developed through the project design and planning process and negotiations with project partners. These details will be reflected in future CWRs when available.

While the City's water supply contract for SWP water provides the City with a maximum annual allocation of 10,000 AF, the actual allocation of available water is set by California Department of Water Resources (DWR) annually. Based on historical allocations the range of available SWP water has been 5% to 100% over the last 25 years. Given the uncertainty of SWP deliveries and the fact that capacity in MWD and Calleguas' systems must be available in order for water to be wheeled to the City, a range of zero to full allocation of the City's entitlement was selected for 2025 and 2030 projected supplies. Therefore, the projected available water supply in 2025 and 2030 for SWP water delivered by the State Water Interconnection Project is estimated to be 0-10,000 AFY.

### **Potential Additional Future Supply**

This section describes any planned or proposed projects which may affect the water supply sources for the City.

- **Ocean Desalination:** At this time, Project 74070 Advanced Wastewater Treatment Plant Land Acquisition is listed in the City's Adopted 2016-2022 CIP. The land acquisition is for the expansion of the City's water supply for the construction of potential advanced water purification facilities for potable reuse and/or desalination. The project's time schedule includes planning from 2016 through 2019.

According to the Ventura Water Supply Projects Draft Environmental Impact Report released March 6, 2019, if sufficient water is not available from the diversion of discharges to the SCRE, then the City may need to develop desalination facilities to meet 2035 water supply needs. This would be accomplished through either the expansion of the AWP as a first option pending regulatory approvals, or, if this option is not approved or does not meet the City's water supply needs, through construction of an ocean desalination facility. Since details of the ocean desalination project is in a

preliminary stage, ocean desalination is identified as a potential additional future supply source.

## **CONCLUSION**

The results of this Report indicate that, in the near term, the spread between the current water demand and the current water supply is very tight. If the continued drought condition persists, the supply could be less than the demand. The City's customers will need to continue to conserve and/or pay penalties for overuse of the City's water supply sources while the City secures new water supplies. This presents short-term challenges for the City as it continues to allocate water supply to development projects that will generate additional water demands. The City will continue to perform the following on an annual basis and publish the results in the annual Comprehensive Water Resources Report:

1. Provide total water consumption for the previous calendar year.
2. Recalculate the 3-year, 5-year and 10-year water consumption averages.
3. Update the water supply portfolio.
4. Update the existing land use data.
5. Evaluate all future development projects based on current supply and demand conditions.
6. Use the City-specific water usage factors to calculate the water demand of all development projects as the projects proceed through the City process prior to approval.
7. Continue to develop water supply through demand side management, secure water rights, administer the Water Rights Dedication and Water Resource Net Zero Ordinance as approved in July 2016 and continue to integrate the new water supply sources into the City's water supply portfolio.

The City has always worked to address long-term water demands with effective planning and development of additional future water supplies. As discussed earlier, the City currently has two proposed water supply projects in the planning stages: VenturaWaterPure and the State Water Interconnection Project, which together would ensure that the City has adequate supplies for future demand under various climatic conditions. In planning for these projects, the City must consider the uncertainty in both the demand projections and the supply projections. Current demand projections are lowered by the conservation that has occurred during the multi-year drought that began in 2013. While the City continues to encourage conservation and the State has passed legislation to encourage "conservation as a way of life", the City has limited control

over the amount of water its citizens utilize. In Section 6 of the report, Table 6-3 summarizes the uncertainty and sensitivity to climate variations of each water supply source, which illustrate that the City's water supplies are vulnerable to many factors outside of the City's control. Consequently, water supply projections past 2021 are highly uncertain. Table 6-4 presents additional water supply scenarios to illustrate the vulnerability of the City's existing water supplies and how the water supplied by the proposed State Water Interconnection and VenturaWaterPure projects would be utilized to meet water demands in the future. Figure 6-2 illustrates the potential future water supply scenarios presented in Table 6-4.



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## 1. INTRODUCTION

### A. BACKGROUND

In the western United States, water resources are challenged by drought conditions, ecosystem habitat protection, and water quality concerns. The City of San Buenaventura (City) is no exception. Changing pressures on our local water sources have driven the need to create a more integrated approach to our water supply, demand, and infrastructure management. In 2010, a workshop on the City's water supply issues was held. As a result of the workshop, City Council directed the City to provide a comprehensive evaluation of current and projected water supply needs. Following this recommendation, Ventura Water and the Community Development Department worked together in late 2012 and early 2013 to provide input and expertise on what development had taken place since the 2005 General Plan through 2012, the projects currently approved for development within the City and the potential for additional development through 2025.

In order to better determine the water demands from those developments, three existing documents were reviewed: 1) 2005 General Plan, 2005 General Plan Final Environmental Impact Report (FEIR) and 2007 Supplement, 2) 2010 Urban Water Management Plan (amended in 2011), and 3) 2011 Water Master Plan. The purpose of the review was to compare land use data (if applicable) and historical figures and future projections for water demand and water supply. A review of the three documents showed differences as each report was completed at a different time, with different data available, and for a specific purpose and/or audience. A summary of the purpose of the three reports and comparison for land use, water supply, and water demand is depicted in Table 1-1.

To reconcile the differences in the historical documents and establish a baseline of conditions in the City in 2012, Ventura Water and Michael Baker (formerly RBF Consulting) worked together to determine existing land use, existing demands, and normal supply. In order to look at future projections for land use, assumptions were made about future development (discussed further in the Land Use Section). In order to resolve conflicts identified in the previous reports related to future water supply / water demand projections, new demand factors were calculated based on calendar year 2012 data (refer to Water Demand Section D below). Thus, the first Comprehensive Water Resources Report was developed in June 2013.

### B. PURPOSE OF REPORT

In 2013, the Comprehensive Water Resources Report (CWRR) was developed as an annual water management tool. The CWRR is intended to be a tool in the development review process as it

pertains to water supply and demand. The CWRR provides an annual look at the City's water demand trends, current water demands, demand projections, and the current and future supply picture. The purpose of the CWRRs is to track proposed development projects, consistently calculate the anticipated increase in water demand associated with each proposed development project, and then evaluate the impact on the current water supply. The CWRRs specifically focus on water demand of approved (entitled) projects and on near-term demand changes. The annual CWRRs are an important tool that the City utilizes to update the City's annual projected water supply and demand outlook. The 2013 CWRR was approved by City Council in June 2013.

The 2013 CWRR was the first annual version of this report and included historical information related to the genesis of this report and previous studies prepared. The subsequent 2014 to 2017 CWRRs were prepared as supplements to the previous year's document and approved by City Council. Background information provided in the 2013 CWRR that did not change was not included in the 2014 to 2017 CWRRs. Beginning with the 2018 CWRR, the CWRR will be a stand-alone document that will include relevant information from the original 2013 CWRR, updates to existing land use information, water demand data based on the previous calendar year's data, and the City's future water supply portfolio based on the best available information regarding the City's existing and potential future supply sources. The water demand projections will also be updated in order to capture the current water use patterns within the City.

### C. STUDY AREA

The City of San Buenaventura is located 62 miles north of Los Angeles and 30 miles south of Santa Barbara along the California coastline. The City is located within the County of Ventura, and bounded by the City of Oxnard to the south, by unincorporated Ventura County to the east and north, and by the Pacific Ocean to the west. The northwest portion of the City is bounded by the Ventura River, while the southern portion is bounded by the Santa Clara River. The Ventura Freeway (101) bisects the City in the north-south direction, while the Santa Paula Freeway (126) runs east to west through the center of the City. The Ojai Freeway (33) runs along the northwestern edge of the City. The City currently occupies an estimated 21 square miles and has an estimated population of 109,000 persons. Figure 1-1 identifies the City of San Buenaventura boundary, the Sphere of Influence and General Plan boundary.

At this time Ventura Water provides potable water service to a population of approximately 113,500 persons and has approximately 32,000 service connections. The City's existing water service area includes all portions within the City limits, as well as portions of unincorporated Ventura County that meet the City's policy for water connections outside City limits (Municipal Code Section



22.110.055).

Ventura Water also operates the Saticoy Country Club (SCC) water system, which consists of residences and country club facilities that are located east of the City. They have their own stand-alone system, which includes three groundwater wells, a booster pump station and two storage tanks. The ownership responsibility for the system is shared between the City and SCC (1/3 and 2/3, respectively). The SCC system has a separate Domestic Water Supply Permit from the California Department of Public Health.

#### D. DEMAND FACTORS

Demand factors are used to calculate the future water demand projections. Demand factors are either land use based (per area (acre/ksf) or per dwelling unit) or population based (per capita). Demand factors are typically derived from actual water consumption data, and a safety factor is applied for planning purposes.

City-specific water demand factors were calculated in the 2013 CWRR. For a full discussion, refer to Section 3 – Water Demands. These demand factors have been used in the 2013 CWRRs and all subsequent CWRRs. It should be noted that the water demand factors calculated in the 2013 CWRR will not be updated on an annual basis. The water demand factors will be re-visited every 10 years, unless there is a significant change in the year-over-year annual demand (quantified as a 30% in two-year period).

#### E. CURRENT PLANNING DATA

The Community Development Department maintains a database of all projects that are in the planning, design or construction phase. These projects are known as the “Pending Projects.” The pending projects database is updated periodically as new projects are proposed or existing projects are modified.

The Department provided actual development data (“Built” projects) for the year ending December 2018, and data on all projects that are under construction or have received all planning approvals (“Approved” projects) for development, as of December 31, 2018. This Report will consider the estimated water demand impacts of those projects that are under construction or have received all planning approvals. Projects listed in the Pending Project database that had not received all approvals from the City as of December 31, 2018 were not considered in the future water demand projections for this Report.

## F. GLOSSARY

Drought condition – Hydrologic conditions during a defined period, greater than one dry year, when precipitation and runoff are much less than average. (Department of Water Resources) Further discussion of drought is included in Section 5 of the report.

Normal Supply – A normal (non-drought) supply is defined by the City's 2015 Water Shortage Event Contingency Plan (WSECP). When the stages of the 2015 WSECP are not activated, the City is experiencing normal supply conditions. In addition, under normal supply conditions, it is assumed that City facilities are fully functioning and not restricted for operational reasons.

Sustainable yield (safe yield) – The maximum quantity of water, calculated over a base period representative of long-term conditions in the basin and including any temporary surplus, that can be withdrawn annually from a groundwater supply without causing an undesirable result. (Sustainable Groundwater Management Act (SGMA))

Water Shortage Event – A water shortage event can be a single occurrence as short as twenty-four hours to a multi-year weather condition. Other events, besides drought, that could trigger a water shortage event include an earthquake, water system failures, fire, contamination, regional power outage, State restrictions, or other causes. (WSECP)

Water Shortage Stages – Per the WSECP, the six water shortage stages may be activated when the Annual Supply Projection (Table 4-2 of the most current CWRR) is below the Normal Year Supply Projection (Table 4-1 of the 2013 CWRR) at varying trigger levels. The WSECP noted that the baseline supply value will not change through the duration of the event; thus, Table 4-1 of the 2013 CWRR is the baseline supply value since the City has remained in a Stage 3 since 2014.

TABLE 1-1: SUMMARY OF PREVIOUS DOCUMENTS

Total Water Supply (AFY)							
Document	2000	2005	2010	2015	2020	2025	Data Source & Factors
2005 General Plan, GP FEIR and 2007 Supplement	21,566 <sup>[1]</sup>	26,300	28,262	28,262	28,262	28,262	Table 1 of the 2004 Biennial Water Supply Report - Based on actual water production data thru 2003 - Future projections based on assumptions and limitations for each supply source known at the time (2004) - [1] Figure includes 1,129 AFY for raw water and oil operation use - Figures <u>do not</u> include recycled water
2010 Urban Water Management Plan	n/a	n/a	20,600	22,000	24,600	24,700	Table 3-2 of the 2010 UWMP - Water production data for 2010 is based on annual average data from 2000 - 2009 as presented in Table V-14 of the 2011 WMP - Future projections based on assumptions and limitations for each supply source known at the time(2011) - Figures do not include raw water and oil operation use - Figures include 700 AFY of recycled water annually
2011 Water Master Plan	n/a	n/a	n/a	n/a	n/a	18,760 - 25,800	Tables ES-2, V-1, V-2, V-7, V-10, V-13 and V-14 of 2011 WMP - Based on actual water production data thru 2009 - Future projections based on assumptions and limitations for each supply source known at the time (2011) - Figures do not include raw water and oil operation use - Figures <u>do not</u> include recycled water

Total Water Demand / Consumption (AFY)							
Document	2000	2005	2010	2015	2020	2025	Data Source & Factors
2005 General Plan, GP FEIR and 2007 Supplement	20,437	20,594	21,724	22,918	24,181	27,421 <sup>[2]</sup>	Tables 2, 3 and 4 of the 2004 Biennial Water Supply Report - Based on actual water consumption data thru 2003 - Historical population based on 2000 U.S. Census - Growth rate in City = 0.9%, outside City = 0.6% - Water Use Factor = 0.179 AFY/capita - [2] Year 2025 projections based on demand factors provided for FEIR
2010 Urban Water Management Plan	n/a	20,808	17,351	22,286	23,256	24,270	Table 2-5 of the 2010 UWMP - Based on actual water consumption data through 2010 - Historical population based on California Department of Finance Table E-4 Population Estimates for Cities, Counties and the State (2000 Benchmark) - Growth rate in City = 0.88%, outside City = 0.1258% in connections - Water Use Factor = 168 gpcd = 0.188 AFY/capita
2011 Water Master Plan	n/a	16,190	17,896	n/a	n/a	22,708	Table IV-5 and Figure IV-2 of the 2011 WMP - Based on actual billing records from 2004-2005. - Near-term projections (allocated to 2010) based on actual billing data from 2004-2005, calculated demand factors from the same period applied to the 2006 Pending Projects list. - Long-term projections (allocated to Year 2025) based on applying the calculated demand factors to the remaining developable land as identified in the 2005 GP, excluding the land accounted for in the 2006 Pending Projects list.





**City Overview**

**Legend**

- ★ Location Sites
- Yellow outline Ventura City Limit
- Red dashed line General Plan Boundary
- Orange outline City Sphere of Influence

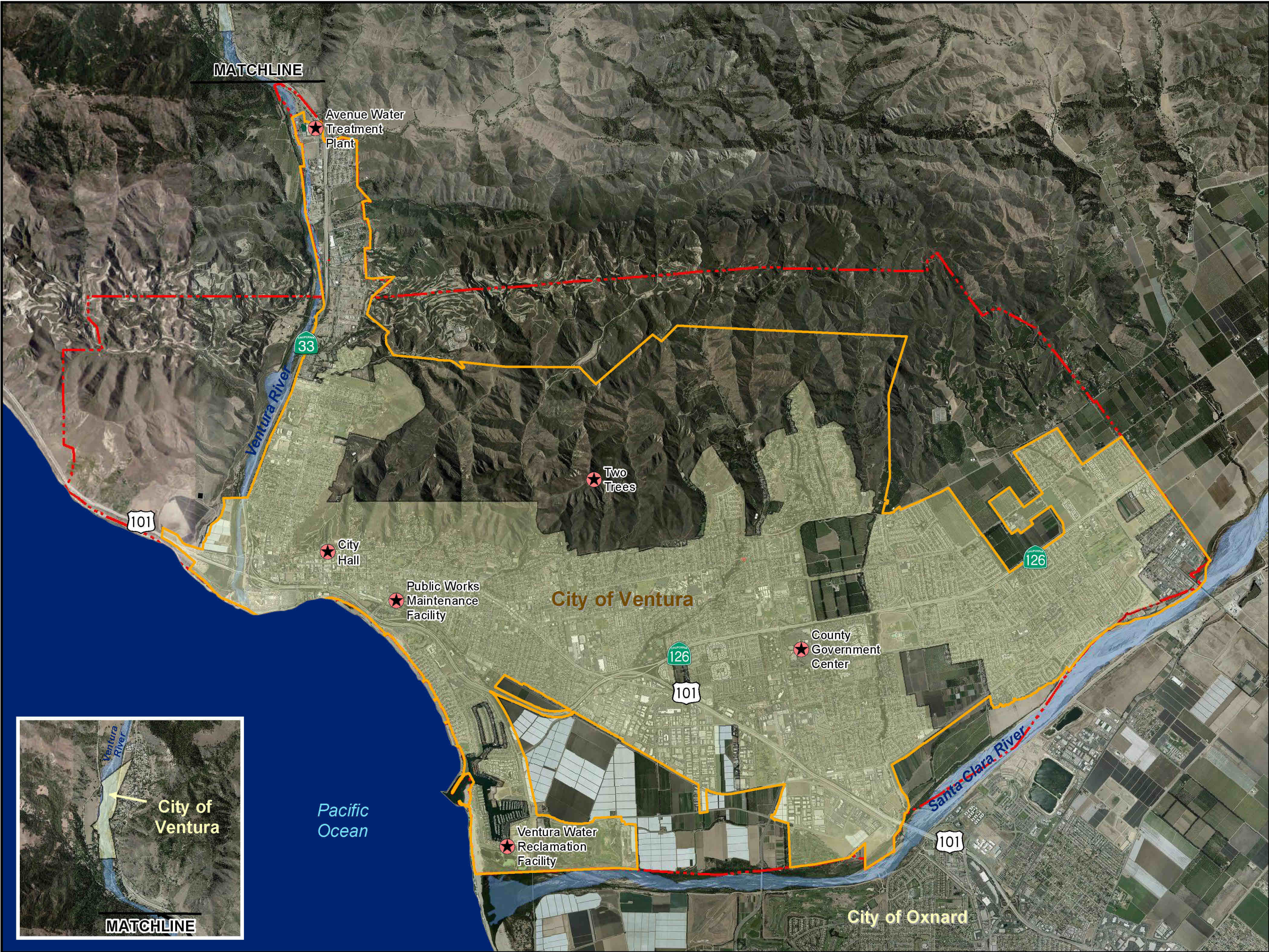


0 0.5 1  
Miles

Source: Eagle Aerial, 2010



Figure 1-1





## 2. LAND USE

### A. BACKGROUND

In order to determine the existing land use make-up within the City's water service area as of year-end 2012 for the 2013 CWRR, the land use data published in the 2005 General Plan was used as a starting point. Table 2-1 provides a summary of the development as of year-end 2004 within the General Plan land use categories in dwelling-unit count and square footage. Figure 2-1 depicts the land use designations throughout the City as identified in the 2005 General Plan. Table 2-2 summarizes data for all projects built from 2005-2012, which breaks land uses down into non-residential categories and residential categories. The City Planning Department provided a listing of all projects "built" from 2005-2012, including back-up data. Minor modifications and adjustments were made based on supplemental data provided by Ventura Water staff. In addition, square footages for parking garages were eliminated from the list since the land use does not consume water.

### B. EXISTING LAND USE

Table 2-3, which has been updated on an annual basis since 2013, provides a summarized total of the existing land use within the City service area. For the purposes of this report, the existing land use picture is considered the year-end of 2018. In order to determine the existing land use make-up within the City's water service area as of year-end 2018, all known development projects constructed and utilizing water within Calendar Year 2018 were added to the land use data published in the 2018 CWRR for the year-end 2017. It should be noted that Table 2-3 only includes projects/units that were constructed and utilizing water as of the end of the recent calendar year.

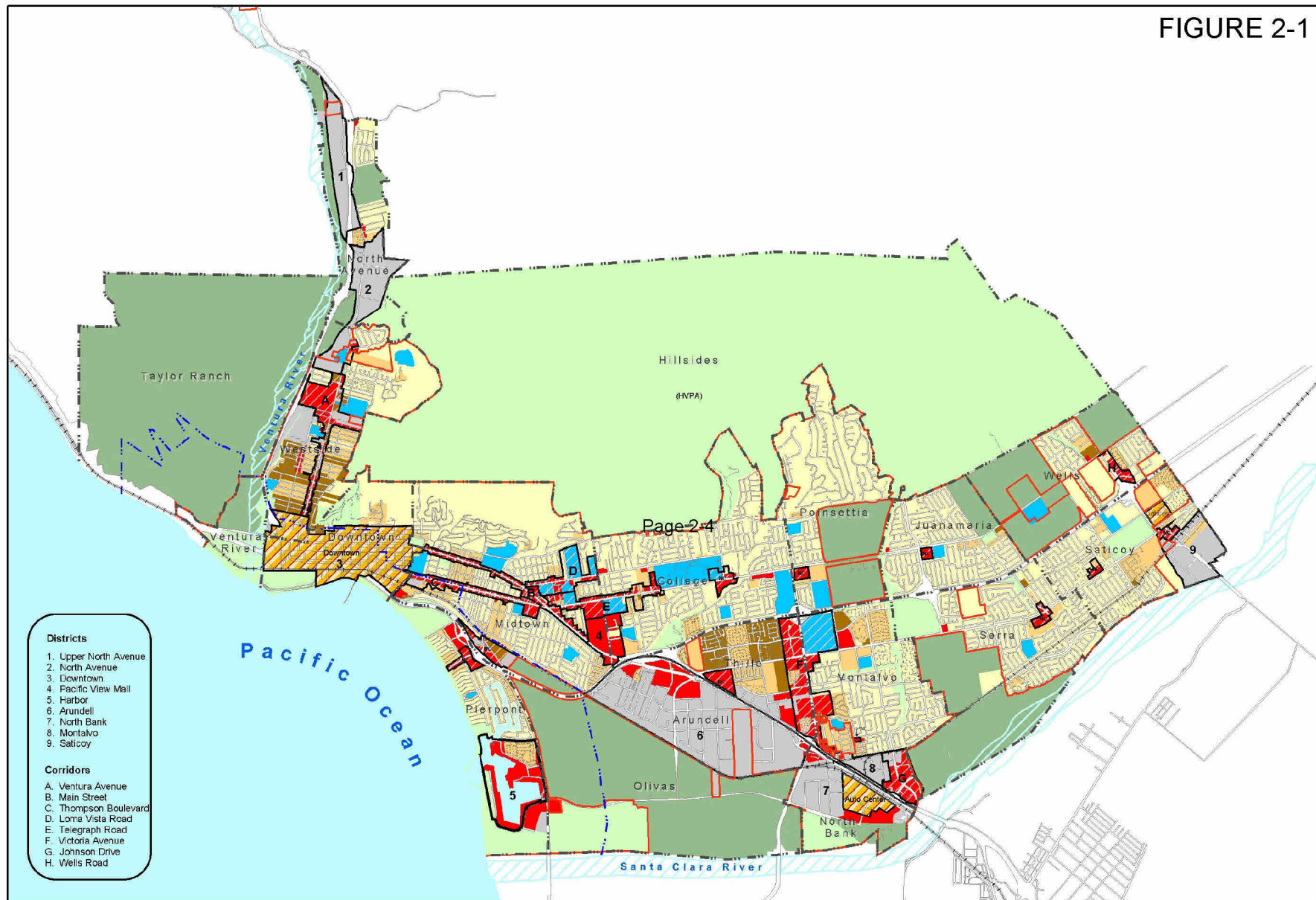


**Table 2-1**  
**Existing Land Uses per 2005 General Plan<sup>[1]</sup>**

Planning Designation	Allowed Density (du/acre)	Existing Development as of 2004		
		Single Family (Units)	Multi Family (Units)	Non-Residential (SF)
Neighborhood Low	0-8	19,425	3,335	49,386
Neighborhood Medium	9-20	1,163	8,965	149,513
Neighborhood High	21-54	814	2,468	194,143
Commerce		257	490	4,995,248
Industry		29	31	8,299,840
Public and Institutional		4	0	54,422
Park and Open Space		6	0	15,491
Agriculture		4	0	19,550
Downtown Specific Plan	21-54	332	1,543	1,795,401
Harbor District		0	310	350,160
<b>Total</b>		<b>22,034</b>	<b>17,142</b>	<b>15,923,154</b>

[1] Source: Table 3-1 of 2005 Ventura General Plan

FIGURE 2-1



Note: Areas prone to flooding are shown on Figure 7-1 in Chapter 7.

#### Neighborhood

- Low (up to 8 du/ac)
- Medium (9-20 du/ac)
- High (21-54 du/ac)

Commerce

Industry

Public and Institutional

Agriculture

Parks and Open Space

Specific Plan Area

Corridors, Neighborhood Centers (NC)

Districts

#### GENERAL PLAN DIAGRAM

City Limits

Planning Communities

California Coastal Zone Boundary

This map is a product of the City of San Buenaventura, California. Although reasonable efforts have been made to ensure the accuracy of this map, the City of San Buenaventura cannot guarantee its accuracy.

Table 2-2  
Summary of "Built" Projects 2005-2012

	Non-Residential			Residential		
	RETAIL/OFFICE (SF)	INDUSTRIAL (SF)	TOTAL NON-RESIDENTIAL	SINGLE-FAMILY	MULTI-FAMILY	TOTAL RESIDENTIA
<b>DISTRICTS</b>						
Upper North Avenue	0	18,619	18,619			
North Avenue	0	0	0			
Downtown Specific Plan	55,891	0	55,891	14	184	198
Pacific View Mall	14,624	0	14,624			
Harbor	201	0	201			
Arundell	105,412	71,890	177,302			
North Bank	97,774	500,132	597,906			
Montalvo	0	270	270			
Saticoy	438	0	438			
<b>Subtotal (Districts)</b>	<b>274,340</b>	<b>590,911</b>	<b>865,251</b>	<b>14</b>	<b>184</b>	<b>198</b>
<b>CORRIDORS</b>						
Ventura Avenue	7,086	0	7,086		24	24
Main Street	2,072	0	2,072		10	10
Thompson Boulevard	18,784	0	18,784			
Loma Vista	19,541	0	19,541		4	4
Telegraph Road	5,503	0	5,503		4	4
Victoria Avenue	64,775	163,328	228,103			
Johnson Drive	840	0	840			
Wells Road	2,816	0	2,816			
<b>Subtotal (Corridors)</b>	<b>121,417</b>	<b>163,328</b>	<b>284,745</b>	<b>0</b>	<b>42</b>	<b>42</b>
<b>SPHERE OF INFLUENCE(SOI/Other Infill/Neighborhood Centers)</b>						
101/126 Agriculture	0	0	0			
Wells/Saticoy	0	0	0			
Pierpont	0	0	0			
Other Neighborhood Centers (includes Seaward/Allessandro+College/ Day+Gateway Plaza+Victoria Plaza+Bristol+Kimball/Telegraph+Petit/Telephone+Telephone/	27,032	0	27,032			
Second Units	0	0	0		26	26
Underutilized	0	0	0			
Vacant	0	0	0			
<b>Subtotal (SOI/Other Infill/NC)</b>	<b>27,032</b>	<b>0</b>	<b>27,032</b>	<b>0</b>	<b>26</b>	<b>26</b>
<b>PLANNING COMMUNITIES (Not Included within District/Corridor/Center-above)</b>						
Downtown	0	0	0	3	2	5
Ventura Ave/Westside	0	0	0			
Midtown	0	0	0	49	11	60
College (Telegraph/Loma Vista)	10,931	0	10,931	10	2	12
Telephone Road Corridor	0	0	0			
Montalvo/Victoria	56,933	0	56,933	123	104	227
Saticoy/East End	6,320	0	6,320	95	453	548
Arundell	0	0	0			
Olivas	658	0	658			
Pierpont	26,436	0	26,436	27	4	31
Serra	3,744	0	3,744	191	95	286
Juanamaria	689	0	689	1	3	4
Poinsettia	1,499	0	1,499	8		8
Thille	13,370	0	13,370		364	364
Wells	87,618	0	87,618		60	60
Westside	9,216	0	9,216	22	19	41
<b>Subtotal (Planning Communities)</b>	<b>217,414</b>	<b>0</b>	<b>217,414</b>	<b>529</b>	<b>1,117</b>	<b>1,646</b>
<b>TOTAL</b>	<b>640,203</b>	<b>754,239</b>	<b>1,394,442</b>	<b>543</b>	<b>1,369</b>	<b>1,912</b>

Source: Development data provided by City 02/14/2013.  
Note: Figures include the built projects only.



**Table 2-3**  
**Summary of Existing Land Use - December 2018**

	<b>Residential Single-Family (units)</b>	<b>Residential Multi-Family (units)</b>	<b>Non- Residential (sf)</b>
Existing (as of 2005 General Plan) <sup>[1]</sup>	22,034	17,142	15,923,154
Constructed (Built Projects 2005 - 2012) <sup>[2]</sup>	543	1,369	1,394,442
Constructed (Built Projects 2013) <sup>[3]</sup>	28	0	4,356
Constructed (Built Projects 2014) <sup>[4]</sup>	0	0	147,060
Constructed (Built Projects 2015) <sup>[5]</sup>	59	114	0.00
Constructed (Built Projects 2016) <sup>[6]</sup>	0	40	7,360
Constructed (Built Projects 2017) <sup>[7]</sup>	9	153	29,637
Constructed (Built Projects 2018) <sup>[8]</sup>	34	154	394,783
<b>Total Existing Land Use (through 2018)</b>	<b>22,707</b>	<b>18,972</b>	<b>17,900,792</b>

[1] Per Table 2-1

[2] Per Table 2-2

[3] Per data provided by Ventura Water, Built Projects part of CY 2013 water demand (Aldea Hermosa: 28 SF and Chick-Fil-A: 4,356 SF).

[4] Per data provided by Ventura Water, Built Projects part of CY 2014 water demand:

- PROJ-04282 4,829 SF Office Bldg.
- PROJ-2695 7,434 SF Bank Office Bldg.
- PROJ-5097 134,797 SF Beverage Distribution Center (Commercial)

[5] Per data provided by Ventura Water, Built Projects part of CY 2015 water demand:

- PROJ-5211 Citrus Apartments; 54 Multi-Family Residential Units
- PROJ-6355 Orchard Collection; 59 Single-Family and 60 Multi-Family Residential Units

[6] Per data provided by Ventura Water, Built Projects part of CY 2016 water demand:

- PROJ-7286 Union Bank; 4,860 SF
- PROJ-6187 Castillo Del Sol; 40 Affordable Housing Units and 2,500 SF Commercial

[7] Per data provided by Ventura Water, Built Projects part of CY 2017 water demand:

- PROJ-03743 Cannery Row LLC; Mixed Use - 2,156 SF and 78 Multi-Family Residential Units
- PROJ-01857 Hearthside - Jenven Village; 51 Condominiums
- PROJ-7215 CMH Parking Structure; 1,399 SF Retail Liner
- PROJ-7290 Santa Clara Courts; 24 Condominiums
- PROJ-6098 La Barranca; 9 Single-Family Units
- PROJ-10123 New Volkswagen Dealership; 21,975 SF
- PROJ-8794 Uncle Don's Liquor; 725 SF Addition
- PROJ-8641 Kia Addition; 3,382 SF
- PROJ-10085 Kellogg Park Zone Change

[8] Per data provided by Ventura Water, Built Projects as part of CY 2018 water demand:

- PROJ-1678 CMH New Hospital; 320,000 SF New and 230 Beds
- PROJ-2008 Island View Apartments; 154 Apartments
- PROJ-7213 398 S. Ash St. - Trailer Hotel; New Airstream Trailer Park (34 Units)
- PROJ-10278 Subaru Dealership; Addition of 2,783 SF to Existing Dealership
- PROJ-8479 Kaiser NWC Market and Valentine; New 72,000 SF Medical Center

Note: This table only includes projects/units that were built and utilized water during the noted calendar year. The projects/units were included in the previous CWRR Table 2-4 and have been removed from the current CWRR Table 2-4.

## C. FUTURE LAND USE

The City maintains a database of projects that are in the City's planning process. The database includes all projects that are in the conceptual phase to those that are in construction. For the purposes of this Report, the priority was to determine those projects that the City has made commitments to, and to determine the water resources required to meet the anticipated water demand of the projects.

### 1. Under Construction and Approved Projects

The City Planning Department provided a listing of all the development projects within the City that are "In Planning Process," "In Plan Check," "Under Construction," or have "All Planning Approvals." The list was narrowed down to those projects that are either "Under Construction," or have "All Planning Approvals." Some modifications and adjustments were made based on review and data provided by Ventura Water staff. The Under Construction and Approved Projects as of December 31, 2018 are shown on Table 2-4. Table 2-4, updated on an annual basis, provides specific data about each project, including the project number, type, name, status, description, and land use details. The table also identifies if the project is located within the boundary of the Casitas Municipal Water District. Figure 2-2 identifies the location of each Project that is "Under Construction" or has "All Planning Approvals."

### 2. Future Potential (per 2005 General Plan)

Table 3-2 of the 2005 General Plan identifies the predicted development intensity and pattern that was anticipated to occur within the General Plan boundary through the planning horizon of year 2025. As mentioned previously, the City provided information as to the development areas that have been constructed, are currently under construction, or are approved for development since the 2005 General Plan through the end of year 2012. Table 2-5 provides a summary of the 2005 General Plan predicted development, a summary of the projects constructed from 2005-2018, a summary of the projects that are under construction or approved, and calculates the remaining developable land through the 2025 planning horizon. It should be noted that the residential unit count is not divided by the density.

Table 2-4  
Summary of Approved and Under Construction Projects - as of December 2018

Project ID	Project Type	Project Name	Project Status	Located in Casitas Municipal Water District (Y or N)	Description of Project	Non-Residential									Residential			Total Daily Demand (GPD)	Total Annual Demand (AFY)
						Commercial (SF)	Hotel (SF)	Industrial (SF)	Institutional (SF)	Office (SF)	Total (SF)	Hospital (beds)	Hotel (Rooms)	Park / Irrig. Area (ac)	Single- Family (Units)	Multi- Family (Units)	Total (Units)		
PROJ-00687 <sup>[3]</sup>	Mixed Use	VILLA SAN CLEMENTE (STAJEN)	Under Construction	YES	Mixed Use - Condominiums/Commercial	5,554	0	0	0	0	5,554	0	0			10	10	3,972	4.45
PROJ-00756	Mixed Use	ANASTASI - HARBOR & SEAWARD	All Planning Approvals	NO	Mixed Use - Commercial/Residential	20,230	0	0	0	0	20,230	0	0			138	138	39,861	44.65
PROJ-7910(was PROJ-01520)	Mixed Use	THOMPSON VILLAGE - CDRC (V2V Ventures)	All Planning Approvals	YES	Mixed Use - Condominiums/Commerical	0	0	0	0	0	0	0	0			29	29	7,250	8.12
PROJ-7813 <sup>[3]</sup>	Mixed Use	WESTSIDE VILLAS (Previously PROJ-02225)	All Planning Approvals	YES	Mixed Use - Condominiums/Commercial	1,573	0	0	0	0	1,573	0	0			40	40	10,417	11.67
PROJ-03617	Industrial	FPA LAND DEV/VICTORIA CORP C	All Planning Approvals	NO	7 industrial office buildings	0	0	158,984	0	0	158,984	0	0				0	42,131	47.19
PROJ-8446 <sup>[3][4]</sup>	Residential	UC HANSEN TRUST SP	Under Construction	NO	131 Single Family, 34 Condominiums	0	0	0	0	0	0	0	0		131	34	165	56,970	63.81
PROJ-03829	Residential	WESTWOOD/PARKLANDS	All Planning Approvals	NO	216 detached homes; 110 attached homes	0	0	0	0	0	0	0	0		216	110	326	107,420	120.31
PROJ-03864	Commercial	VOOV	All Planning Approvals	NO	New 2-story office building.	0	0	0	0	6,400	6,400	0	0				0	1,696	1.90
PROJ-03865 <sup>[9]</sup>	Residential	MATILIJIA	Under Construction	YES	28 Condominiums	0	0	0	0	0	0	0	0			28	28	7,000	7.84
PROJ-04154 <sup>[9]</sup>	Residential	SOLANA HEIGHTS (Previously Westside Renaissance)	Under Construction	YES	120 Single Family Residence, 36 Condominiums, 2.55 AC Parks	0	0	0	0	0	0	0	0	2.55	120	36	156	58,500	65.52
PROJ-04315 <sup>[7][9]</sup>	Residential	MATLIJA INVESTMENT GROUP (11 S. Ash)	Under Construction	YES	15 Condonimiums	0	0	0	0	0	0	0	0			15	15	3,750	4.20
PROJ-6237	Mixed Use	SONDERMANN-RING-Amendment	Under Construction	NO	Mixed Use: 300 apartments Units; 21,300 sq ft commercial/retail; private indoor and outdoor recreational facilities incl 2.44 acre park and waterfront promenade	21,300	0	0	0	0	21,300	0	0	2.44		300	300	85,525	95.79
PROJ-04691	Residential	CHAPMAN, MIKE	All Planning Approvals	YES	7 Apartments approved (duplex constructed, 5 additional units pending construction)	0	0	0	0	0	0	0	0			7	7	1,750	1.96
PROJ-1126	Residential	HEMLOCK APARTMENTS	All Planning Approvals	YES	23 Apartments	0	0	0	0	0	0	0	0			23	23	5,750	6.44
PROJ-7125 <sup>[3]</sup> (was PROJ-1200)	Mixed Use	LOGUE	All Planning Approvals	YES	Mixed Use - 125 Condominium Units & 10000 sf commerical	10,000	0	0	0	0	10,000	0	0			125	125	33,900	37.97
PROJ-5616 <sup>[2]</sup>	Commercial	MARRIOT RESIDENCE INN	Under Construction	NO	125 room Residence Inn	0	92,850	0	0	0	92,850	0	125				0	24,605	27.56
PROJ-4154 <sup>[1]</sup>	Residential	EAST VILLAGE RESIDENTIAL - CEDC Apartments	Under Construction	NO	50 Low Income Apartments	0	0	0	0	0	0	0	0			50	50	12,500	14.00
PROJ-4222 <sup>[3]</sup>	Residential	PARKLANDS APARTMENTS	Under Construction	NO	173 Apartments with Community Building	0	0	0	0	0	0	0	0			173	173	43,250	48.44
PROJ-4184 <sup>[2]</sup>	Residential	ENCLAVE AT NORTHBANK - WATT COMMUNITIES	Under Construction	NO	Density Bonus Concessions for 91 residential units consisting of 77 single-family units and 14 multi-family (7 duplexes)	0	0	0	0	0	0	0	0	2.52	77	14	91	37,030	41.48
PROJ-6263	Residential	SANTA CLARA APTS - 1254 & 1268 E. Santa Clara St.	Under Construction	YES	8 Apartments	0	0	0	0	0	0	0	0			8	8	2,000	2.24
PROJ-7323 (was PROJ-04543)	Mixed Use	2200 E MAIN ST - ANASTASI (ASBELL) (formerly Renaissance Holdings)	All Planning Approvals	YES	Mixed Use: 26 Condominium Units & 3896 sf Commerical	3,896	0	0	0	0	3,896	0	0			26	26	7,532	8.44
PROJ-6702	Commercial	BEST WESTERN - 708 E THOMPSON BL- REMODEL	Under Construction	YES	Remodel 2 existing motel rooms into a gym and meeting room and replace the 2 rooms within a new 2nd story addition (555sf)	0	555	0	0	0	555	0	0				0	147	0.16
PROJ-04469	Commercial	PACIFIC MIDWEST DEV	All Planning Approvals	NO	4 Commerical buildings	3,000	0	0	0	0	3,000	0	0				0	795	0.89
PROJ-5810 <sup>[5]</sup>	Institutional	VENTURA BOTANICAL GARDENS	Under Construction	YES	Botanical Gardens and support facilities within Grant Park	-	-	-	-	-	-	-	-	-	-	-	-	-	134.05
PROJ-6984 <sup>[2]</sup> (was PROJ-00823)	Mixed Use	MAR-Y-CEL	All Planning Approvals	YES	Mixed Use: 140 Units & 6,452 sf commerical	6,452	0	0	0	0	6,452	0	0			140	140	36,710	41.12
PROJ-7166	Mixed Use	DARLING APARTMENTS	Under Construction	NO	Mixed Use: 43 Apartments & 2 Live/Work Units & 2100 sf Commerical/Retail	2,100	0	0	0	0	2,100	0	0			45	45	11,807	13.22
PROJ-7951 <sup>[9]</sup>	Residential	WESTVIEW VILLAGE -Housing Authority	Under Construction	YES	Redevelopment of 180 public housing apartments and the addition of 140 new apartments	0	0	0	0	0	0	0	0			140	140	35,000	39.20
PROJ-5085	Residential	VENTURA DOWNTOWN HOUSING	All Planning Approvals	YES	255 Apartments	0	0	0	0	0	0	0	0			255	255	63,750	71.40
PROJ-7224	Residential	SANJON VILLAGE - 1230 E THOMPSON BL	All Planning Approvals	YES	34 Condominium Units	0	0	0	0	0	0	0	0			34	34	8,500	9.52
PROJ-7630	Commercial	HOLIDAY INN EXPRESS & SUITES HOTEL - 1080 NAVIGATOR WAY	Under Construction	NO	40 Room addition to existing Holiday Inn Express & Suites	0	23961	0	0	0	23,961	0	0				0	6,350	7.11
PROJ-10172	Commercial	VENTURA OPHTHALMOLOGY	Under Construction	NO	2-Story, 11,208 SF medical office building	11,208	0	0	0	0	11,208	0	0				0	2,970	3.33
PROJ-8096	Industrial	VICTORIA CORPORATE	Under Construction	NO	43,470 SF, one-story industrial office building	0	0	0	43,470	0	43,470	0	0				0	11,520	12.90



Table 2-4  
Summary of Approved and Under Construction Projects - as of December 2018

Project ID	Project Type	Project Name	Project Status	Located in Casitas Municipal Water District (Y or N)	Description of Project	Non-Residential									Residential			Total Daily Demand (GPD)	Total Annual Demand (AFY)
						Commercial (SF)	Hotel (SF)	Industrial (SF)	Institutional (SF)	Office (SF)	Total (SF)	Hospital (beds)	Hotel (Rooms)	Park / Irrig. Area (ac)	Single- Family (Units)	Multi- Family (Units)	Total (Units)		
PROJ-8647 <sup>[8]</sup>	Commerical	GOLF COURSE SELF STORAGE	All Planning Approvals	NO	New self stoarge facility	914	0	0	0	0	914	0	0				0	242	0.27
PROJ-4677	Residential	WESTSIDE RENAISSANCE	All Planning Approvals	YES	50 Affordable senior apartments	0	0	0	0	0	0	0	0			50	50	12,500	14.00
PROJ-10410	Residential	RANCHO VERDE	Under Construction	NO	24 Farmworker housing apartment units	0	0	0	0	0	0	0	0			24	24	6,000	6.72
PROJ-9523 <sup>[9]</sup>	Residential	RIVERSIDE ST MULTI-FAMILY	Under Construction	YES	New multi-family: 6 buildings, 23 units, 100% affordable	0	0	0	0	0	0	0	0			23	23	5,750	6.44
PROJ-10256 <sup>[3]</sup> (was PROJ-04182)	Mixed Use	DEANZA COURTS_1995 N. VENTURA AVE (Previously New Urban Ventures)	All Planning Approvals	YES	Modification of an approved project- 80 residential units and 1,779 SF of retail within three buildings.	1,779	0	0	0	0	1,779	0	0			80	80	20,471	22.93
PROJ-6270 <sup>[6]</sup>	Residential	NORTHBANK - VINCE DALY	All Planning Approvals	NO	117 Single family; 31 affordable for sale triplex/quadplex; 50 apartments	0	0	0	0	0	0	0	0		117	81	198	63,540	71.17
PROJ-10910	Commercial	VICTORIA & MOON RETAIL CENTER	Under Construction	NO	Demolition of existing structures (approx. 9,100 SF) and development of 1,840 SF coffee café and 6,500 SF building pad	8,340	0	0	0	0	8,340	0	0		0	0	0	2,210	2.48
PROJ-10066	Commercial	RIVIERA SHOPPING CENTER	Under Construction	NO	New 6,000 SF expansion, creation of two new pad buildings of 5,510 SF and 1,827 SF respectively	13,337	0	0	0	0	13,337	0	0		0	0	0	3,534	3.96
PROJ-10785	Commercial	5811 OLIVAS PARK DR	All Planning Approvals	NO	New 23,501 SF industrial/commercial building	23,501	0	0	0	0	23,501	0	0		0	0	0	6,228	6.98
PROJ-8428	Mixed Use	11101 CARLOS ST - GISLER RANCH MIXED USE	All Planning Approvals	NO	3-story mixed use consisting of 43 apartments & 1,200 SF retail	1,200	0	0	0	0	1,200	0	0		0	43	43	11,068	12.40
PROJ-6018	Mixed Use	WORLD OIL - 1571 E. MAIN ST	All Planning Approvals	YES	3 apartment units & 2,438 SF commercial	2,438	0	0	0	0	2,438	0	0		0	3	3	1,396	1.56
PROJ-8427	Residential	11156-11172 CITRUS DR. - CITRUS II	All Planning Approvals	NO	78 unit, 3-story apartment building	0	0	0	0	0	0	0	0		0	78	78	19,500	21.84
PROJ-7123	Industrial	724 N. VENTURA AVE - 4 WAY MEAT MARKET#2	All Planning Approvals	YES	New office 3,895 s.f.	0	0	0	0	3,895	3,895	0	0		0	0	0	1,032	1.16
PROJ-11236 <sup>[10]</sup>	Commercial	3500 E. MAIN ST. - MOBILE GAS	All Planning Approvals	NO	Demolish existing building and rebuild new 2,860 s.f. food mart and 833 s.f. car wash.	-	-	-	-	-	-	-	-		-	-	-	-	2.46
PROJ-10752	Commercial	324 E. MAIN ST. - IRON AND RESIN FAÇADE CHG AND ADDITION	All Planning Approvals	YES	Tenant improvements to divide into 3 spaces; addition of 3 shipping containers to be used for coffee shop, covered dining area and private commercial storage. 800 s.f.	800	0	0	0	0	800	0	0		0	0	0	212	0.24
PROJ-11658	Commercial	1717 PALMA DR. - BUENA TILE	All Planning Approvals	NO	5,000 s.f. addition to existing commercial structure.	5,000	0	0	0	0	5,000	0	0		0	0	0	1,325	1.48
PROJ-10694	Industrial	4880 MARKET ST. - STAR OF CA	All Planning Approvals	NO	3-Story office building: 8,539 s.f.	0	0	0	0	8,539	8,539	0	0		0	0	0	2,263	2.53
PROJ-6811	Mixed Use	RAVELLO HOLDINGS - NORTHBANK AND JOHNSON	All Planning Approvals	NO	Mixed use: 306 apartment units and 5,000 s.f. commercial and 5,000 s.f. clubhouse	10,000	0	0	0	0	10,000	0	0		0	306	306	79,150	88.65
PROJ-10078	Residential	DOWNTOWN TRIANGLE SITE	All Planning Approvals	YES	231 unit multifamily apartment development, 20,000 s.f. park and other open space.	0	0	0	0	0	0	0	0	0.46	0	231	231	58,668	65.71
PROJ-11655	Residential	THOMPSON AND KALORAMA - 918 E. THOMPSON BLVD	All Planning Approvals	YES	New 3-story 45 unit residential building.	0	0	0	0	0	0	0	0		0	45	45	11,250	12.60
PROJ-10084	Residential	1926 E. THOMPSON BLVD - THOMPSON CRUZ	All Planning Approvals	YES	Proposed demolition of an existing 2,980 s.f. commercial building and new construction of a 3-story 12 unit residential apartment building.	0	0	0	0	0	0	0	0		0	12	12	3,000	3.36
TOTAL						152,622	117,366	158,984	43,470	18,834	491,276	0	125	7.97	661	2,756	3,417	1,079,696	1,346

[1] Not part of CY 2018 water consumption (connected to City water, no established water usage).

[2] Approved and/or revised projects during CY 2018 per Community Development Planning Projects List dated February 6, 2019.

[3] Projects previously approved and/or revised.

[4] PROJ-03826 was the affordable component of the project and consisted of 24 farmworker apartments. It is now moving forward as PROJ-10410.

[5] Total Annual Demand Value as reported in the memo Water System Alternatives Evaluation, Water System Hydraulic Evaluation, and Supply Discussion for the Ventura Botanical Gardens in the City of Ventura, dated November 2014

[6] Project entitled through City and pending annexation by LAFCo

[7] Project includes 15 new condominiums and conversion of existing commercial space to 18 unit Boutique B&B

[8] Projected demand based only on square footage of office component of project, not each individual storage unit.

[9] Projects that are within Casitas MWVD boundary and currently under construction and anticipated to be completed in FY 2019-2020, with the exclusion of the Ventura Botanical Gardens.

Total within Casitas Boundary	32,492	555	0	0	3,895	36,942	0	0	3.0	120	1,360	1,480	400,208	582
Total not in Casitas Boundary	120,130	116,811	158,984	43,470	14,939	454,334	0	125	5.0	541	1,396	1,937	679,489	764

**Table 2-5**  
**Summary of Predicted, Actual and Remaining Development**

	Residential Development (units)	Non-Residential				
		Retail (sf)	Office (sf)	Industrial (sf)	Hotel (sf)	Total (sf)
2005 General Plan Prediction <sup>[1]</sup>	8,318	1,241,377	1,213,214	2,235,133	530,000	5,219,724
Actual Development (Built 2005-2012) <sup>[2]</sup>	1,912	320,102	320,102	754,239	0	1,394,442
Constructed (Built 2013) <sup>[4]</sup>	28	4,356	0	0	0	4,356
Constructed (Built 2014) <sup>[4]</sup>	0	0	147,060	0	0	147,060
Constructed (Built 2015) <sup>[4]</sup>	173	0	0	0	0	0
Constructed (Built 2016) <sup>[4]</sup>	40	0	7,360	0	0	7,360
Constructed (Built 2017) <sup>[4]</sup>	162	28,238	0	0	1,399	29,637
Constructed (Built 2018) <sup>[4]</sup>	188	74,783	0	320,000	0	394,783
<b>Remaining Developable Land (as of end 2018)</b>	<b>5,815</b>	<b>813,899</b>	<b>738,693</b>	<b>1,160,894</b>	<b>528,601</b>	<b>3,242,086</b>
Approved & Under Construction Projects <sup>[3]</sup>	3,417	152,622	18,834	202,454	117,366	491,276
<b>Remaining Developable Land (through 2025)</b>	<b>2,398</b>	<b>661,277</b>	<b>719,859</b>	<b>958,440</b>	<b>411,235</b>	<b>2,750,810</b>

[1] Source: Table 3-2 of 2005 General Plan.

[2] Per Table 2-2. The "Retail/Office" square footage listed in Table 2-2 was split evenly for the purposes of this table.

[3] Per Table 2-4. Square footage for the "Institutional" Category was added to the "Industrial" category.

[4] Per Table 2-3.





**Projects Approved  
and  
Under Construction  
(as of December 2018)**

**Legend**

- Casitas Municipal Water District
- City Limits

**Water Projects**

**STATUS**

- All Planning Approvals
- Under Construction

Note: See Table 2-4 for project and water demand information for each project shown on this exhibit.

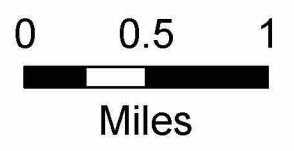
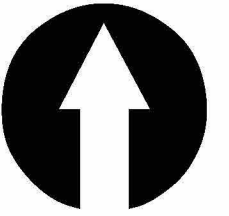


Figure 2-2

This map is a product of the City of San Buenaventura, California. While reasonable efforts have been made to ensure the accuracy of this map, the City of San Buenaventura cannot guarantee its accuracy.



### 3. WATER DEMANDS

#### A. EXISTING DEMAND CONDITION

The annual water consumption figures for the past ten years are provided in subsection 3.D.

Table 3-1 summarizes the total water consumption (potable, recycled, and untreated) for each consumption category within the City's water service area for the most recent complete year of data, CY 2018. As shown in Table 3-1, the total water consumption for CY 2018 was 14,211 AFY, including the 5.0% water loss factor.

**Table 3-1**  
**Summary of Existing Water Consumption for CY 2018**

City Consumption Category	Water Consumption (HCF) <sup>[1]</sup>	Water Consumption (gpm)	Water Consumption (gpd)	Water Consumption (AFY)	Water Consumption + 5.0% Loss (AFY)
Single Family	2,309,132	3,286.21	4,732,139	5,301	5,566
Multi Family	1,418,771	2,019.10	2,907,509	3,257	3,420
Commercial/Retail/Industrial/Hotel	1,250,090	1,779.05	2,561,828	2,870 <sup>[2]</sup>	3,013
Public/Institutional (Municipal/Church/School)	223,660	318.30	458,350	513 <sup>[3]</sup>	539
Hospitals	129,793	184.71	265,987	298	313
Parks/Landscape/Irrigation	400,556	570.05	820,865	920 <sup>[4]</sup>	966
Other <sup>[5]</sup>	163,523	232.72	335,110	375 <sup>[6]</sup>	394
<b>Total</b>	<b>5,895,525</b>	<b>8,390.13</b>	<b>12,081,788</b>	<b>13,534</b>	<b>14,211</b>

[1] Source: HCF Consumption Data Tables (CY 2018)

[2] Includes 38.09 AFY of recycled water.

[3] Includes 5.18 AFY of recycled water.

[4] Includes 554.96 AFY of recycled water.

[5] "Other" category in the initial 2013 CWRR excluded water consumption data for certain specialized uses, such as temporary construction water and fire training usage, so as not to skew the demand factors calculated in 2013. This methodology was maintained for Table 3-1 in the 2014-2018 CWRRs. However,

staff added the specialized water consumption data into this category beginning with the 2019 CWRR to better reflect actual consumption. "Other" category now includes authorized consumption for miscellaneous uses that do not fit the definitions of the above consumption categories (i.e. oil industry use, temporary construction water, and fire training).

[6] Includes 54.93 AFY of untreated water.

## B. CONSUMPTION AND USAGE FACTORS

Future water demands are calculated using available land use data and corresponding water demand factors. Prior to the 2013 CWRR, the City had been utilizing the water demand factors identified in the 2005 General Plan FEIR to calculate future water demands. However, City staff recognized that the demand factors identified in the FEIR are very conservative, planning-level factors. City staff felt it prudent to develop more accurate water demand factors based on recent, historical billing data.

Utilizing land use information quantified in Section 2, water consumption factors were calculated for each consumption category based upon the CY 2012 water consumption data. The consumption factor calculations excluded the water consumption data for any specialized, or non-typical, land uses so as not to skew the factors. A consumption factor was calculated for each of the water consumption categories, provided adequate consumption data and land use data was available. Due to an apparent inconsistency in the reported building area, the calculated factor for the "Public/Institutional" category was significantly higher than industry norms. Therefore, for the purposes of this Report, one factor was calculated for the "Non-Residential" customers, which included the "Commercial/Retail/Industrial/Hotel" category and the "Public/Institutional" category. Table 3-2 provides detail for how each of the categories consumption factor was calculated. Please note, the calculations in Table 3-2 are considered "raw factors," and do not factor in water loss or contingency.

The raw consumption factors were used as a basis to calculate a "Usage Factor," or planning-level consumption factor. The usage factors adjust the consumption factors to include a 6.5% water loss factor, per the 2010 UWMP, and a 20% contingency (factor of safety) for planning purposes, which is consistent with industry standards/practices. Table 3-3 provides a summary of the water usage factors recommended for use in calculating all future water demands for projects where development densities are known.

It should be noted that the water demand factors in Table 3-3 are not updated on an annual basis. The water demand factors will be re-visited every ten (10) years, unless there is a significant change in the year-over-year annual demand (quantified as a 30% change in two-year period).

**Table 3-2**  
**Calculation of Raw Consumption Factors for CY 2012**

<b>City Consumption Category</b>	<b>Water Consumption (HCF) <sup>[1]</sup></b>	<b>Water Consumption (gpm)</b>	<b>Water Consumption (gpd)</b>	<b>Water Consumption (AFY)</b>	<b>Units <sup>[2]</sup></b>	<b>ksf or acre <sup>[2]</sup></b>	<b>Raw Consumption Factor</b>
Single-Family Res.	3,212,783	4,572.2	6,584,005	7,376	22,577		<b>292 gpd/du</b>
Multi-Family Res.	1,708,860	2,431.9	3,501,993	3,923	18,511		<b>189 gpd/du</b>
Commercial/Retail/Industrial/Hotel	1,491,845	2,123.1	3,057,260	3,425		17,318	<b>206 gpd/ksf <sup>[3]</sup></b>
Public/Institutional	250,903	357.1	514,179	576			
Hospital/Assisted Living	96,261	137.0	197,269	221	465		<b>424 gpd/bed</b>
Park/Landscape/Irrigation <sup>[4]</sup>	398,875	567.7	817,421	916		522	<b>1,566 gpd/acre</b>
<b>TOTAL</b>	<b>7,159,527</b>	<b>10,189.0</b>	<b>14,672,127</b>	<b>16,436</b>	-	-	-

[1] Per Table 3-1

[2] Per Table 2-3.

[3] "Public/Institutional" was consolidated with "Commercial/Retail/Industrial" because gross square footages could not be accurately broken out for the two categories.



**Table 3-3**  
**Summary of Planning-Level Water Consumption Factors**

<b>Water Demand Factor Classification</b>		<b>Raw Consumption Factor (CY 2012) <sup>[1]</sup></b>	<b>Adjustment for Water Loss (+6.5%) <sup>[3]</sup></b>	<b>Adjustment for Planning Purposes (+20%) <sup>[4]</sup></b>
Residential	Residential (0-8 du/ac)	292 gpd/du	311 gpd/du	370 gpd/du
	Residential (9-20 du/ac)	189 gpd/du	201 gpd/du	250 gpd/du
	Residential (21+ du/ac)	189 gpd/du	201 gpd/du	250 gpd/du
Non-Residential	Commercial/Retail/Industrial/Hotel Public/Institutional	206 gpd/ksf <sup>[2]</sup>	220 gpd/ksf	265 gpd/ksf
	Hospital/Assisted Living	424 gpd/bed	452 gpd/bed	545 gpd/bed
	Park/Landscape/Irrigation	1,566 gpd/acre	1,668 gpd/acre	2,000 gpd/acre

[1] Per Table 3-2.

[2] "Public/Institutional" was consolidated with "Commercial/Retail/Industrial" because gross square footages could not be accurately broken out for the two categories.

[3] Per 2010 UWMP.

[4] Value rounded-up to nearest 5.

### C. USAGE FACTOR COMPARISON

The water usage factors calculated for the City per the 2013 CWRR were compared with other southern California water agencies with similar characteristics – population, climate, water supply sources. These included local agencies such as the City of Simi Valley and the City of Thousand Oaks, as well as two other southern California agencies that have performed extensive research into calculating usage factors, the Irvine Ranch Water District and the Santa Margarita Water District. When compared to the other agency's factors, the low and medium density residential factors and the parks/irrigation factor calculated for Ventura are on the low side. The high density residential factor and the non-residential factor are both on the high side. Although the factors are either on the low or high side when compared to other agencies, this is likely due to the way Ventura classifies the consumption categories for billing purposes. Overall, the demand factors calculated for the City in 2013 were within reason when compared to neighboring agencies. The comparison of water usage factors is shown on Table 3-4.

**Table 3-4**  
**Water Consumption Factor Comparison**

Water Demand Factor Classification		Southern California Agencies				
		City of Ventura <sup>[5]</sup>	City of Thousand Oaks <sup>[1]</sup>	VCWWD No. 8 (Simi Valley) <sup>[2]</sup>	Santa Margarita Water District <sup>[3]</sup>	Irvine Ranch Water District <sup>[4]</sup>
Low Density Residential	Low Density Residential (2-4.5 du/ac)	-	405 gpd/du	840 gpd/du	-	-
	Residential (0-8 du/ac)	370 gpd/du	-	420 gpd/du	450 gpd/du	405 gpd/du
Medium Density Residential	Medium Density Residential (4.5-15 du/ac)	-	310 gpd/du	-	-	-
	Residential (9-20 du/ac)	250 gpd/du	-	-	300 gpd/du	310 gpd/du
High Density Residential	High Density Residential (15-30 du/ac)	-	180 gpd/du	-	-	-
	Condominium	-	-	259 gpd/du	-	-
	Multi-Family Apartment	-	-	222 gpd/du	-	-
	Residential (21+ du/ac)	250 gpd/du	-	-	175 gpd/du	200 gpd/du
Commercial/Industrial/Retail	Commercial/Retail/Industrial/Hotel	265 gpd/ksf			225 gpd/ksf	
	Public/Institutional					
	Hospital/Assisted Living	545 gpd/bed	-	1.85 gpm/ac	-	230 gpd/ksf
	Commercial	-	130 gpd/ksf	2.00 gpm/ac	225 gpd/ksf	220 gpd/ksf
	Industrial	-	60 gpd/ksf	-	-	-
	Industrial - Light	-	-	2.00 gpm/ac	-	60 gpd/ksf
	Industrial - Heavy	-	-	-	-	5000 gpd/ksf
	Institutional	-	45 gpd/ksf	-	-	-
	School	-	15 gpd/ksf	1.20 gpm/ac	15 gpd/stu	15 gpd/ksf
Parks / Irrigation	Park/Landscape/Irrigation	2,000 gpd/acre	-	-	3.5 AF/ac	3,400 gpd/acre
	Parks, Golf Courses, Open Space, Recreation Areas	-	3,400 gpd/acre	-	-	-
	Open Space, Community Park (Passive) Recreation Facility	-	-	-	100 gpd/acre	-
	Community Park (Active)	-	-	-	200 gpd/acre	-
	Community Facility	-	-	-	2,500 gpd/acre	-

[1] Table III-1, City of Thousand Oaks Water Master Plan, March 2005.

[2] Table III-1, Ventura County Waterworks District No. 8 Water Master Plan, February, 2010.

[3] Table IV-1, Santa Margarita Water District, I.D. Nos. 4C, 4E, 5 & 6

Plan of Works, April, 2012. [4] Table 3-1, Irvine Ranch Water District,

Water Resources Master Plan, November 16, 1999. [5] Table 3-3

herein.



#### D. HISTORICAL WATER CONSUMPTION (BASELINE DEMAND CONDITION)

To calculate the future water demand, the projected demands must be added to a baseline demand condition. The baseline demand should consider the historical water usage of the entire service area over an extended duration, in order to account for the year-to-year anomalies that can occur. City-wide water demands will vary from year-to-year based on several factors, including climate, water rates, the local economy, and environmental restrictions among other factors. The historical water data was gathered for the past 10-year period. In the previous 2013 to 2016 CWRRs, the City used the most recent 5-year average as the baseline demand condition. However, it was recommended in the 2016 CWRR that the City use the 10-year average in future reports in order to capture pre-drought demands. Thus, the 2017, 2018, and 2019 CWRRs utilize the 10-year average demand. Table 3-5 provides a summary of the City-wide water consumption for each year from 2009 to 2018. The consumption numbers are also depicted graphically on Figure 3-1.

Table 3-5 shows the variability in City-wide water demands. The City experienced a high in 2009 (17,871 AFY) and again in 2012 (18,004) with steady declines to a low in 2017 (13,973 AFY). The average annual water consumption for Years 2009 to 2013 (17,343 AFY) was significantly higher than the average annual consumption for Years 2014 to 2018 (14,727 AFY). The drop in consumption is likely due to several factors, including improvements to the City's distribution system to control water loss, more aggressive water conservation measures, less construction activity, and water conservation legislation. The Water Conservation Act of 2009 (Senate Bill x7-7) requires water suppliers to maintain a reduced urban water use target. This bill, along with the Long-Term Conservation Bills passed in May 2018 (Assembly Bill 1668 and Senate Bill 606), will result in water municipalities maintaining aggressive water conservation programs. In addition, the drop in consumption can be attributed to the City's request for customers to voluntarily reduce their water usage by 10% in February 2014 and the request for 20% mandatory reduction that has been in place since September 2014.

Over the most recent 5-year period (Years 2014 to 2018), the average annual average water consumption was 14,727 AFY, with the lowest year approximately 5.1% lower than the average and the highest year approximately 15.4% above the average. Over the most recent 10-year period (Years 2009 to 2018), the average annual water consumption was 16,035 AFY, with the lowest year approximately 12.9% lower than the average and the highest year approximately 12.3% above the average. The variability shown in Table 3-5 indicates that some of the water use reduction trends may revert back to previous habits, however some will remain.

Utilizing 10 years of water data will capture the year-to-year variabilities which occur. For the

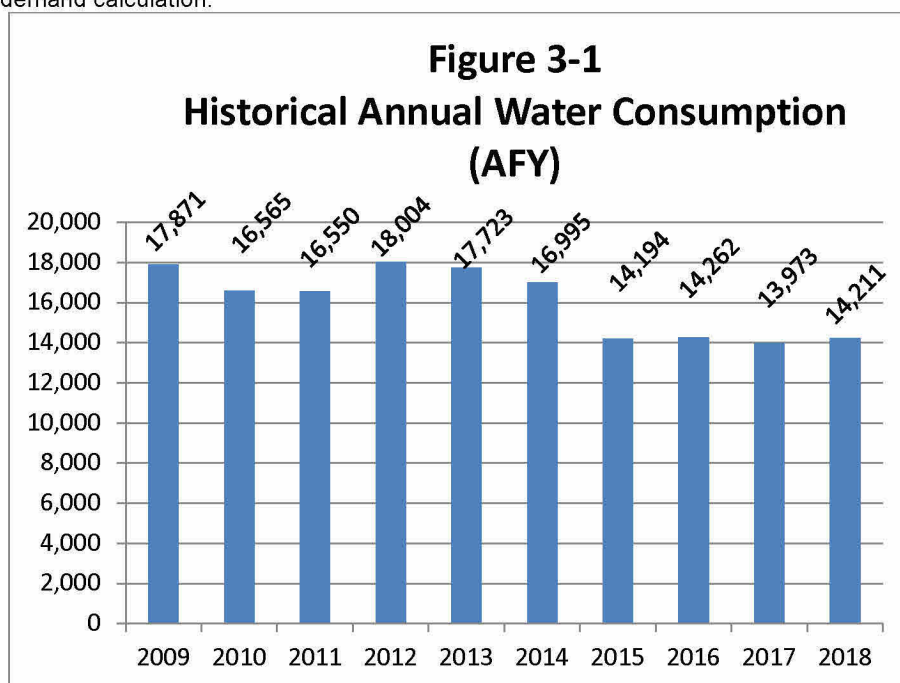
purposes of establishing a baseline average annual water demand for the existing condition, the 10-year average from the preceding 10 years of water consumption data is used. Therefore, the baseline water demand established for this report is the 10-year average (2009 to 2018) of 16,035 AFY.

**Table 3-5**  
**Historical Annual Water Consumption**

Calendar Year	Consumption [1] (AF)	Averages, AFY <sup>[2]</sup>		
		3-year	5-year	10-year
2009	17,871	17,343	16,035	16,035
2010	16,565			
2011	16,550			
2012	18,004			
2013	17,723			
2014	16,995	14,727	14,727	16,035
2015	14,194			
2016	14,262	14,149	14,149	16,035
2017	13,973			
2018	14,211			

[1] Provided by Ventura Water. The CY 2009 to 2017 consumption data included a 6.5% water loss factor. The CY 2018 includes a 5.0% water loss factor based on the preliminary State-required water loss audit. The water loss factor will be updated annually beginning with the 2019 CWRR.

[2] Staff intends to use the 10-year average for baseline demand unless changed circumstances arise. The 3-year and 5-year averages are provided for informational purposes, and are not used in the demand calculation.





## E. FUTURE DEMAND PROJECTIONS

This Report projects growth through 2030. The proposed near-term development projects that have been approved by the City but are not yet connected to the City's water system are used to project water demands for the next 5 years (2023). This includes projects that are currently under construction, or were under construction in December 2018, and projects that have all City approvals, but have yet to begin construction (Table 2-4).

The future average annual water demands for the projects were calculated utilizing the City-specific usage factors listed in Table 3-3. The factors were applied to each project in Table 2-4, per the detailed land use breakdown. As summarized in Table 3-6, the increase in water demand for near-term development projects is estimated to be 1,346 acre-feet/year (AFY). Table 3-6 also identifies the portion of the near-term demands, 582 AFY, that are estimated to be within the service area of the Casitas Municipal Water District.

Adding demands for these near-term development projects to the baseline demand, the total near-term water demands are estimated to be 17,405 AFY, as shown on Table 3-7.

**Table 3-6**  
**Total Estimated Demands for Under Construction and Approved Projects**  
**As of December 2018**

Water Demand Factor Classification	Quantity <sup>[1]</sup>	Usage Factor <sup>[2]</sup>	Estimated Future Water Demand		Quantity <sup>[3]</sup>	Estimated Average Water Demand (within Casitas Boundary)	
Residential (0-8 du/ac)	661 du	370 gpd/du	244,570 gpd	274 AFY	120 du	44,400 gpd	50 AFY
Residential (9-20 du/ac)	2,756 du	250 gpd/du	689,000 gpd	772 AFY	1,360 du	340,000 gpd	381 AFY
Residential (21+ du/ac)							
Commercial/Retail/Industrial/Hotel	491 ksf	265 gpd/ksf	130,188 gpd	146 AFY	36.9 ksf	9,790 gpd	11 AFY
Public/Institutional							
Park/Landscape/Irrigation	7.97 ac	2,000 gpd/ac	15,940 gpd	18 AFY	3.0 ac	6,000 gpd	7 AFY
Hospital/Assisted Living	0 bed	545 gpd/bed	0 gpd	0 AFY	0 bed	0 gpd	0 AFY
PROJ-5810 Ventura Botanical Gardens <sup>[3][4]</sup>	-	-	-	134 AFY	-	-	134 AFY
PROJ-11236 Mobil Gas <sup>[5]</sup>	-	-	-	2.46 AFY	-	-	AFY
<b>Total</b>			<b>1,079,698 gpd</b>	<b>1,346 AFY</b>		<b>400,190 gpd</b>	<b>582 AFY</b>

[1] Per Table 2-4

[2] Per Table 3-3

[3] Within Casitas Boundary, per Table 2-4 (included in the total).

[4] Total Annual Demand Value as reported in the memo Water System Alternatives Evaluation, Water System Hydraulic Evaluation, and Supply Discussion for the Ventura Botanical Gardens in the City of Ventura, dated November 2014

[5] Total Annual Demand Value as reported in the Water Infrastructure Review – Mobil Gas Station & Carwash, dated September 12, 2014

**Table 3-7**  
**Projected Total Water Demands Including Under Construction and**  
**Approved Projects – Various Baselines**

<b>Baseline Demand Condition</b>	<b>Baseline Water Demand</b>	<b>Projected Water Demand <sup>[1]</sup></b>
1-Year: 2018	14,211 AFY	15,557 AFY
3-Year Average: 2016-2018	14,149	15,495
5-Year Average: 2014-2018	14,727	16,073
<b>10-Year Average: 2009-2018</b>	<b>16,035</b>	<b>17,381</b>
Past 5-Year Period: Annual High Year	16,995	18,341
Past 10-Year Period: Annual High Year	18,004	19,350

[1] Includes an additional near-term demand of 1,346 AFY per Table 3-6.

Note: The previous CWRR's (2013 to 2016) utilized a 5-year average baseline water demand. The 2017, 2018, and 2019 CWRRs utilize a 10-year average baseline water demand.

It is assumed that the approved and under construction projects listed in Table 2-4 will be completed within the next 5 years (2019 to 2023). The total estimated demands associated with the completion of these projects (1,346 AFY per Table 3-6) were applied evenly from 2019 to 2023. In order to project estimated demands from 2024 through 2030, an approximate growth rate of 0.54% (Per City Planning Department based on the Department of Finance historical data for population) was used to estimate the increase in demand from the time all approved projects were fully vested (year 2023) to the Year 2030. The City's Community Development Department confirmed this growth rate figure is reasonable.



**Table 3-8: Projected Water Demand Growth**

<b>Year</b>	<b>Demand Allocation<sup>[1]</sup> (AFY)</b>	<b>Population Growth<sup>[2]</sup></b>	<b>Projected Water Demand <sup>[3]</sup> (AFY)</b>
2018			<b>16,035</b>
2019	269.2		16,304
2020	269.2		16,573
2021	269.2		16,842
2022	269.2		17,112
<b>2023</b>	269.2		<b>17,381</b>
2024		0.54%	17,475
2025		0.54%	17,571
2026		0.54%	17,666
2027		0.54%	17,763
2028		0.54%	17,859
2029		0.54%	17,957
2030		0.54%	18,055
<b>Totals</b>	<b>1,346</b>		

[1] Per Table 3-6 - 1,346 AF from approved and under construction projects divided over the next five years.

[2] Per City Planning Department based on the Department of Finance historical data for population.

[3] Projections based on Baseline Demand Condition, per Table 3-7.

## 4. WATER SUPPLY

### A. INTRODUCTION

The City's potable water supply is derived from local groundwater basins, Lake Casitas and sub-surface water from the Ventura River. The City also has a 10,000 acre-foot per year entitlement from the California State Water Project. To date the City has not received any of this water because there are no existing facilities to get the water directly into the City's distribution system. However, the City has completed an alignment study and is currently working through the environmental review process for the State Water Interconnection Project that will enable the City to receive its State Water allocation through a connection to Calleguas Municipal Water District. The Project is expected to be completed in 2023.

There are presently five local water sources that provide water to the City water system:

- Casitas Municipal Water District (Casitas)
- Ventura River Foster Park Area (Foster Park)
  - Upper Ventura River Groundwater Basin/Subsurface Intake and Wells
- Mound Groundwater Basin (Mound Basin)
- Oxnard Plain Groundwater Basin (Fox Canyon Aquifer)
- Santa Paula Groundwater Basin (Santa Paula Basin)

The City also provides recycled water from the Ventura Water Reclamation Facility (VWRF). The existing six water supply sources and associated supply conditions are discussed in the following sections:

- Normal (non-drought) water supply sources – The City's water supply in a normal (non-drought) year. The City's normal water supply portfolio is summarized in Table 4-1.
- Current water supply sources - The City's water supply under existing conditions (normal, drought, or other emergency conditions) in the current calendar year. The City's current water supply portfolio is summarized in Table 4-2.
- Projected future water supply sources – The City's projected water supply through 2030 evaluating both normal and drought conditions. The City's projected future water supply is summarized in Table 4-3.

Please refer to Figure 4- 1 for the locations and boundaries of the City's supply sources.

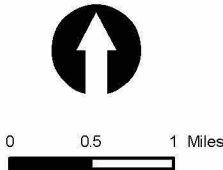




**Supply Sources**

**Legend**

- City of Ventura Treatment Plant or Conditioning Facility
- Groundwater Basins
- Regional Water District Boundaries



Source: Eagle Aerial, Dec 2007



Figure 4-1





## B. NORMAL (NON-DROUGHT) WATER SUPPLY SOURCES

For the purposes of this report, a normal (non-drought) year is defined by the March 2015 Water Shortage Event Contingency Plan (WSECP). When the stages of the 2015 WSECP are not activated, the City is experiencing normal conditions. The background for the normal (non-drought) water supply portfolio for each source is discussed below and summarized in Table 4-1.

### 1. Casitas Municipal Water District (Casitas)

The City purchases treated water from Casitas Municipal Water District to provide water supply to a portion of the City. Historically, the City has purchased a third of its water supply from Casitas during “normal” or “non-drought” years. Ventura River diversions and storm water runoff from local watersheds are stored in Lake Casitas, located approximately 10 miles northwest of the City, then treated and delivered to customers by Casitas. Casitas supplies potable water to agricultural, domestic, municipal, and industrial users within its service area. The Casitas service area includes the Ojai Valley, the western part of the City, and the coastal area between the City and Santa Barbara County.

The City’s 1995 water purchase agreement with Casitas required a minimum annual purchase of 6,000 AFY, which was subject to Casitas’ allocation program during drought periods. In May 2017, the City Council approved a new Water Services Agreement between the City and Casitas that establishes that Casitas shall supply the City with sufficient water to meet its in-district projected water demand. The following items summarize major changes and/or new provisions in the Agreement:

- Casitas shall supply the City with sufficient water to meet its Projected Water Demand.
- The City shall submit a Projected Water Demand to Casitas by the last business day of May of every year.
  - The Projected Water Demand is the total amount of water needed to meet the City’s water needs within Casitas boundaries and shall include any adjustments on demand associated with land use.
- In the event that Casitas must enact its Water Efficiency and Allocation Program (WEAP) due to a water shortage, Casitas may adjust the City’s Allocation consistent with the percentage reduction for the WEAP stage.
- The City’s Stage 1 Allocation shall be the average of the City’s Projected Water Demand during the five (5) most recent years during which neither the City nor Casitas are implementing their water shortage contingency plans.
- The City shall annually certify, no later than the last business day of August, whether it achieved Water Balance. The certification shall identify Purchased Water, Actual In-District Demand, and Water Loss.
- The City achieves Water Balance when the below calculation equals a negative number or zero.

- Water Balance = Purchased Water – Actual In-District Demand
- Actual In-District Demand: The water purchased and utilized by the City within Casitas boundaries as certified by the City on an annual basis.
  - Actual In-District Demand = (City Metered Water within Casitas Boundaries) + (Water Loss x Purchased Water)
- Water Loss shall be determined based on the following calculation:
  - Water Loss = (Citywide Water Production – Citywide Metered Sales)/Citywide Water Production
  - The Water Loss calculation will be made each year by the City and may be revised to meet State-prescribed definitions and/or standards.

In order to estimate the normal year supply from Casitas the following assumptions were made:

The amount of City metered water within the Casitas boundaries and purchased water was taken from the past five non-drought fiscal years (FY 09-10 to FY 13-14) certification letters from the City to Casitas. Fiscal Year 09-10 through Fiscal Year 13-14 were considered non-drought years.

The percent used for water loss calculations is 6.5 percent based on the City's 2010 Urban Water Management Plan. Therefore, the five year average normal (non-drought) water supply from Casitas is estimated to be 5,062 AFY.

To calculate the current (2019) normal water supply from Casitas, the demand from the proposed development projects that are anticipated to be utilizing water by Fiscal Year 2019 are added to the five year average normal (non-drought) water supply from Casitas of 5,062 AFY. Projects completed since fiscal year 2014 and projects expected to be completed within calendar year 2019 are assumed to be utilizing water in Fiscal Year 2019. The normal water supply from Casitas is estimated to be 5,375 AFY and is reflected in Table 4-1.

## **2. Ventura River Surface Water Intake and Upper Ventura River Groundwater Basin/Subsurface Intake and Wells (Foster Park)**

Water from the Ventura River is collected via surface diversion, subsurface collector, and shallow wells and delivered to the Avenue Treatment Plant through the City's Foster Park facilities. Production from this source is a function of several factors including diversion capacity, local hydrology, environmental impacts, the storage capacity of the Ventura River alluvium, and upstream diversions. Currently, the surface intake structure is unused due to channeling of the active river channel bypassing the structure.

The Foster Park facilities produce groundwater throughout the year. However, due to storm flows, the wells are subject to inundation and erosion. The early 2005 winter storms destroyed Nye Well 1A and damaged Nye Wells 2, 7 and 8. The pipeline between Nye Wells 7 and 8 along the west bank of the river and the pipeline that crosses the river from Nye Well 8 to the intake pipeline for



the Avenue Treatment Plant were also damaged during the storms. Nye Wells 7 and 8 were repaired in late 2006, the pipeline across the river was repaired in late 2007, and the pipeline repair between Nye Wells 7 & 8 was completed in early 2009. To date, Nye Well 2 has not been repaired or replaced.

In conjunction with the Matilija Dam Ecosystem Restoration Project, two additional wells, No. 12 and 13, were installed at Foster Park as part of the dam removal mitigation measures. It should be noted these mitigation wells are currently not operational. The mitigation wells were funded by and constructed through a grant received by the Ventura County Watershed Protection District for the City in order to mitigate for water that is expected to be lost as a result of increases in turbidity due to the Matilija Dam removal process. Though these wells have been drilled, they are not connected to the wellfield infrastructure and have not been permitted by the California Department of Public Health as a raw water source for the City's Avenue Water Treatment Plant. These wells cannot be utilized until the Dam removal process is completed. Additionally, the wells are subject to the Biological Opinion for the Matilija Dam Removal and can only be operated when Ventura River flows are above 15 cubic feet per second (cfs).

The City's historical production based on the 50-year average production from 1950-2000 was 6,015 AFY. However, current operational constraints allow a diversion efficiency of up to 70 percent (average 4,200 AFY) to be obtained under the City's operations schedule, which can be considered reliable for planning purposes. Therefore the City's normal water supply from the Ventura River / Foster Park is 4,200 AFY. Potential reductions to this supply number by proposed regulatory and environmental constraints are discussed in Section 4D.

### **3. Mound Groundwater Basin (Mound Basin)**

The Mound Groundwater Basin has historically provided water for overlying beneficial uses and satisfies agricultural, municipal, and industrial demands. Historical use has been documented to temporarily exceed the yield of the basin and result in water levels that have fallen below sea level and created a threat of seawater intrusion. To abate this threat the City abandoned its historical coastal well facilities and located groundwater extraction near the center of the Mound Basin. A report (Fugro, 1997) compiled as part of a 1996 study of the basin indicated that historical data supports a basin yield of at least 8,000 AFY during drought conditions as long as pumpage is reduced during wet years to allow water levels to recover. The City's average annual extraction from 2000 to 2009 was approximately 4,000 AFY.

Currently, two City wells withdraw water from the Mound Groundwater Basin; Victoria Well No. 2, which was installed in 1995, and Mound Well No. 1, which began production in April 2003. Victoria Well No. 1, which was installed in 1982, is considered an inactive well at this time due to maintenance and water quality issues. The City recently reached an agreement with the County on deeding to the

County its interest in Victoria Well #1 and acquiring land for drilling of Mound Well #2. Construction of Mound Well #3 is currently in progress and is scheduled to be in production in 2020.

Therefore the City's normal water supply from the Mound Basin is 4,000 AFY.

#### **4. Oxnard Plain Groundwater Basin (Fox Canyon Aquifer)**

Wells near the Buenaventura Golf Course pump from the Fox Canyon Aquifer of the Oxnard Plain Groundwater Basin. Currently, three wells, Golf Course Wells No. 5, 6, and 7 produce potable water for the City's system.

The Fox Canyon Groundwater Management Agency (FCGMA) was created by state legislation in 1982 to manage local groundwater resources in a manner to reduce overdraft of the Oxnard Plain and stop seawater intrusion. A major goal of the FCGMA is to regulate and reduce future extractions of groundwater from the Oxnard Plain aquifers, in order to operate and restore the basin to a safe yield. In August 1990, the FCGMA passed Ordinance No. 5, which required existing groundwater users to reduce their extractions by five percent every five years until a 25 percent reduction was reached by the year 2010.

The City's historical allocation was set by the FCGMA at 5,472 AFY, which was the average extraction from the Golf Course Wells for the base period 1985 to 1989. Beginning in 1992, historical extractions set by the FCGMA were reduced by five percent (5%) to 5,198 AFY, in 1995 it was reduced to 4,925 AFY, in 2000 it was reduced to 4,651 AFY and further reduced in 2010 to the current allocation of 4,100 AFY. Therefore the City's normal (pre FCGMA Emergency Ordinance E, further discussed in Section C) water supply from the Oxnard Plain Basin is 4,100 AFY.

#### **5. Santa Paula Groundwater Basin (Santa Paula Basin)**

The Saticoy Water Company was acquired by the City in 1968, which included Saticoy Well No. 1 that produced water from the Santa Paula Basin. Due to casing failure, the well was destroyed and replaced in 1991 with a new well designated as Saticoy Well No. 2. Well No. 2 was placed in the same general location as Well No. 1. In May 2003, Saticoy Well No. 2 was rehabilitated. After rehabilitation, the resulting sustainable well supply was 1,600 AFY.

In March 1996, the City ended a five-year stalemate over the use of the Santa Paula Basin. Under a court stipulated judgment, the United Water Conservation District (United), the Santa Paula Basin Pumpers Association (an association of ranchers and businesses), and the City all have an interest in the Santa Paula Basin. The City can pump on average 3,000 AFY from the Santa Paula Basin. The City is not limited to this allocation in any single year, but may produce seven times its average annual allocation (21,000 AF) over any running seven-year period. In addition, under certain circumstances and conditions described in the stipulated judgment, the City may be able to pump an additional 3,000



AFY in case of an emergency, such as a fire, flood, earthquake, or resulting from a long-term drought situation.

Construction of Saticoy Well No. 3 was completed in 2015 and Saticoy Well No. 2 remains active as a back-up well. Prior to 2014, the City acquired 5.8 acre-feet of water rights in the Santa Paula Basin from the past development of Tract 4632. In 2016, the City acquired 35.1 acre-feet of water rights in the Santa Paula Basin from the development of Tracts 5632 and Tract 5774 (see Table 4-1). Therefore, the City's normal water supply from the Santa Paula Basin is 3,041 AFY.

## **6. Recycled Water**

The City collects and treats wastewater at its Ventura Water Reclamation Facility (VWRF). The reclamation facility capacity is currently permitted for 14MGD; however, the secondary treatment limits the plant capacity to 12 MGD. The reclamation facility is permitted to discharge an annual average of up to 9 MGD. The VWRF discharges less than this during drought conditions. A portion of the tertiary treated effluent is pumped to recycled water customers and the remaining tertiary treated effluent is discharged to the Santa Clara River Estuary (Estuary). The recycled water produced from the VWRF is used for general irrigation of the two golf courses, a City park, and landscape irrigation areas located along the existing distribution alignment. The City's 2015 Urban Water Management Plan projected that annual recycled water demand would be 700 AFY in 2019.

With continuing drought conditions and shortages in water supply, the City sought to expand the use of recycled water. There was limited use under the City's current permit originally issued in 1987 by the Los Angeles Regional Water Quality Control Board (LARWQCB) for water reclamation. Therefore, the City was directed by the LARWQCB and the State Water Resources Control Board (SWRCB) to submit a Change Petition to add dust control and residential irrigation use as permitted uses as well as account for reduced discharges of treated wastewater to the Santa Clara River Estuary. The City filed a Wastewater Change Petition with the SWRCB Division of Water Rights on April 17, 2015.

A mobile Reuse Program was created and submitted to the LARWQCB and the SWRCB Division of Drinking Water for approval on August 19, 2015. The City was given permission by LARWQCB to begin hauling recycled water from the VWRF to use on City trees, but not for use by residents and the other designated non-residential customers until the Change Petition and CEQA process was completed. Approval for the Wastewater Change Petition WW0083 was given on May 6, 2016. It increased the amount of available recycled water use from 0.67 MGD to 2.0 MGD. The approved uses for recycled water were for landscape irrigation and dust control at locations specified in the petition and CEQA Initial Study and Negative Declaration document. In CY 2018, approximately 14.52 acre-feet of recycled water was served from the Recycled Water Fill Station. The demand from the Mobile Reuse Program is not included in Table 4-1.



The City's normal water supply portfolio is summarized in Table 4-1.

**Table 4-1**  
**Summary of Normal Water Supply 2019\***

<b>Water Supply Source</b>	<b>Normal Supply AFY</b>
Casitas Municipal Water District <sup>[1]</sup>	5,375
Ventura River / Foster Park	4,200
Mound Groundwater Basin	4,000
Oxnard Plain Groundwater Basin	4,100
Santa Paula Groundwater Basin <sup>[2]</sup>	3,000
City Acquired Water Rights <sup>[3]</sup>	40.9
Recycled Water	700
<b>TOTAL</b>	<b>21,415 AF</b>
<p>[1] Demand within Casitas service area is based on the 2017 Agreement. The five year average normal (non-drought) water supply from Casitas is estimated to be 5,062 AFY. Adding in development since 2014 (estimated to be 256 AFY) brings the total normal year supply to 5,375 AFY.</p> <p>[2] Includes 3,000 AF of original City allocation and</p> <p>[3] 5.8 AF of water rights acquired for the past development of Tract 4632, 12.0 AF of water rights acquired for the development of Phase 1 of Tract 5632 in 2016 and 23.1 AF of water rights acquired for the development of Tract 5774 in 2016.</p>	

\*Table 4-1 per the 2015 WSECP was previously identified as Summary of Current Water Supply.

### C. CURRENT WATER SUPPLY SOURCES (2019)

For the purposes of this report, the City's current water supply sources is defined as the City's water supply under existing conditions (normal, drought, or other emergency conditions) in the current calendar year. The current water supply sources under existing conditions in calendar year 2019 will be evaluated for drought impact. The background for the current water supply portfolio for each source is discussed below and summarized in Table 4-2.

#### 1. Casitas Municipal Water District (Casitas)

As mentioned in the Normal Water Supply section, a Water Services Agreement between the City and Casitas was finalized and approved by City Council in May 2017. The agreement indicates that in the event that Casitas must enact its Water Efficiency and Allocation Program (2015 WEAP) due to a water shortage, Casitas may adjust the City's allocation consistent with the percentage reduction for the WEAP stage.

Casitas has assigned five stages of water storage in Lake Casitas that serve as a guidance to triggering the implementation of water use reduction goals and measures.

Table 3 – Stage Conditions from Casitas Municipal Water District's "Water Efficiency and Allocation Program" dated May 9, 2018

Stage	Stage Title	Lake Casitas Storage (%)	Demand Reduction
1	Water Conservation	100% to 50%	0%
2	Water Shortage Warning	50% to 40%	20%
3	Water Shortage Eminent	40% to 30%	30%
4	Severe Water Shortage	30% to 25%	40%
5	Critical Water Shortage	25% to 0%	50%

The Casitas General Manager shall report to the Casitas Board of Directors each year with an assessment of the current water storage in Lake Casitas and local groundwater basins, current water use trends, predicted weather conditions, and an evaluation of current water use reduction goals. The report may be delivered in April or as Lake Casitas storage reaches a change in Stage action level. The Casitas Board of Directors may, at their sole discretion, declare that a Stage condition of water supply in Lake Casitas exists and implement the appropriate demand reduction goals and measures in response to current and/or predicted water availability conditions.

As of March 2019, Casitas is currently in a Stage 3 water supply condition per Casitas Resolution No. 16-00. The current lake level as of March 14, 2019 was 43 percent full. The Casitas Board of Directors may not make a final decision on the Stage condition until April or May 2019. As of April 10, the Board of Directors has not made a decision on whether to change the stage condition for Fiscal

Year 2019-2020, but CMWD staff has indicated that it is unlikely that the Board will declare a Stage 2 water supply condition. In order to be conservative, the 2019 CWRR assumes that Casitas will remain in a Stage 3 Drought condition, and imposes a reduction of 30% to the City's Casitas supply consistent with the Stage 3 mandates.

The Water Services Agreement between Casitas and the City specifies that the City's Stage 1 Allocation shall be the average of the City's Projected Water Demand during the five (5) most recent years during which neither the City nor Casitas are implementing their water shortage contingency plans. The projected water demand from the past five non-drought fiscal years (FY 09-10 to FY 13-14) certification letters from the City to Casitas including demand associated with land use change is 5,375 AFY. A Stage 3 demand reduction of 30% would result in a supply of 3,763 AFY.

Therefore, the City's current water supply from Casitas is 3,763 AFY for calendar year 2019.

## **2. Ventura River Surface Water Intake and Upper Ventura River Groundwater Basin/Subsurface Intake and Wells (Foster Park)**

Due to continued drought conditions and heightened environmental requirements, the City's ability to draw water from the Ventura River continues to be significantly challenged and impacted. To determine the City's current water supply with the existing drought conditions, the five-year production average from 2014 to 2018 was selected. This date range was selected since it reflects current drought conditions. Therefore, the City's current water supply from Ventura River / Foster Park is 2,323 AFY for calendar year 2019.

## **3. Mound Groundwater Basin (Mound Basin)**

Due to operational constraints, production from the Mound Basin has been lower than the historical 10-year average discussed in the Normal Water Supply section. To determine the City's current water supply, the two year production average from 2017 to 2018 was selected. This date range was selected since it reflects recent operational constraints due to the current condition of the City's existing wells in this basin.

Therefore, the City's current water supply from the Mound Basin is 1,963 AFY for calendar year 2019. The City is currently designing/constructing Mound Wells 2 and 3. Once these wells are completed, production from the Mound Basin can increase.

## **4. Oxnard Plain Groundwater Basin (Fox Canyon Aquifer)**

After several special meetings in the first few months of 2014 and several iterations of an emergency ordinance, the Fox Canyon Groundwater Management Agency (FCGMA) Board approved Emergency Ordinance E at a Special Meeting on April 11, 2014. The emergency ordinance limits extractions from groundwater extraction facilities within the FCGMA boundary, suspends use of credits and prohibits



the construction of any groundwater extraction facilities and/or the issuance of any groundwater extraction facilities permit.

For all Municipal and Industrial (M&I) Operators the Temporary Extraction Allocation (TEA) is based on an operators average annual reported extractions, for CY 2003 through 2012. Phased reductions were set beginning July 1, 2014 with a 20% total reduction of the TEA on January 1, 2016. The City's TEA is 4,827 AFY and with the phased reductions has been 3,862 AFY since January 1, 2016. This equates to a reduction of approximately 29% from the previous historical baseline allocation of 5,472 AFY. The City's allocation has been limited to 3,862 AFY.

The City may pay surcharges for exceeding its allocation because the City may not rely on its conservation credits that were set aside during wet years. Prior to approval of Ordinance E, the City was relying on approximately 25,000 AF of conservation credits that have now been suspended. On June 14, 2014, the City requested a variance to our allocation per Ordinance E and was denied by FCGMA staff. The City then made an appeal to the FCGMA Board on January 28, 2015, and was denied by the FCGMA Board.

Key points presented by FCGMA for Emergency Ordinance E were as follows:

- The FCGMA Act goal of safe yield by 2010 not being met,
- The 2007 Groundwater Management Plan Basin Management Objectives not being met,
- Water level declines in all basins,
- The unsustainability of the current Agency allocation scheme,
- Increase in time of planted acres of water intensive crops, and
- The continued unabated threats to the resource (seawater intrusion, water quality degradation, land subsidence).

The duration of the ordinance remains in effect from the date of adoption and reviewed every eighteen months, unless superseded or rescinded by action of the FCGMA Board or a finding by the FCGMA Board that the drought or emergency condition no longer exists. Therefore, the City's current water supply from the Oxnard Plain is 3,862 AFY for calendar year 2019.

## **5. Santa Paula Groundwater Basin (Santa Paula Basin)**

As discussed in the Normal Water Supply section above, the Santa Paula Basin Judgment allows the City to utilize 3,000 AFY. No reductions to this supply is anticipated for this year; therefore, the City's current water supply from the Santa Paula Basin is 3,041 AFY (includes City acquired water rights) for calendar year 2019.

## **6. Recycled Water**

As stated in the 2015 Urban Water Management Plan, the City's projected annual recycled water demand for 2019 is approximately 700 AFY. Therefore, the City's current recycled water demand is

700 AFY for calendar year 2019.

The City's current water supply portfolio is summarized below in Table 4-2.

**Table 4-2**  
**Summary of Current Water Supply 2019**  
**(Drought)**

<b>Water Supply Source</b>	<b>Current Supply 2019 AFY</b>
Casitas Municipal Water District <sup>[1]</sup>	3,763
Ventura River / Foster Park	2,323
Mound Groundwater Basin	1,963
Oxnard Plain Groundwater Basin	3,862
Santa Paula Groundwater Basin <sup>[2]</sup>	3,000
City Acquired Water Rights <sup>[3]</sup>	40.9
Recycled Water	700
<b>TOTAL</b>	<b>15,651</b>
<sup>[1]</sup> Demand within Casitas service area is based on the 2017 Agreement and assumes a Stage 3 demand reduction. <sup>[2]</sup> Includes 3,000 AF of original City allocation and <sup>[3]</sup> 5.8 AF of water rights acquired for the past development of Tract 4632, 12.0 AF of water rights acquired for the development of Phase 1 of Tract 5632 in 2016 and 23.1 AF of water rights acquired for the development of Tract 5774 in 2016.	

In June 2018, the City Council confirmed that the City remains in a Stage 3 Water Shortage Event. Although the City recognizes that our region has received a significant amount of rainfall this winter, the above evaluation of current conditions of each water supply source along with the triggers outlined in the Water Shortage Event Contingency Plan (WSECP) indicates that the City remains in a water shortage event following consecutive years of drought. The 2015 WSECP includes stages of action to respond to water shortage events. The City developed a six-stage contingency plan to reduce demand up to 60% during a severe or extended water shortage event including both voluntary and mandatory stages. In September 2014, the City Council declared that Ventura was in a Stage 3 Water Shortage Emergency calling for 20% mandatory conservation cutback. The Stage 3 trigger indicates that annual supply projection is between 20% and 29% below normal year supply projection. The annual supply projection is from the current supply from Table 4-2 above and the normal year supply is identified from Table 4-1 of the 2013 CWRR (see Table 5-1 of this report). The WSECP noted that the baseline supply value will not change through the duration of the event. The City has remained in the current drought/shortage condition since 2014, so Table 4-1 of the 2013

CWRR (see Table 5-1 of this report) is utilized for the baseline supply value.

The annual supply projection from Table 4-2 of this report for 2019 supply drought/shortage impact is 15,651 AFY. The normal year supply projection from Table 4-1 of the 2013 CWRR (see Table 5-1 of this report) is 19,600 AFY. Therefore, the annual supply projection is 20.15% below normal year supply and the City remains in a Stage 3 Water Shortage Event.

#### D. PROJECTED FUTURE WATER SUPPLY

The City's projected future water supply sources is evaluated through 2030 and assesses the current drought and forecasts an additional two years of drought through 2021 (for a total duration of a ten year drought). The projected future water supply also assumes that the City will revert to normal conditions in 2025 through 2030. The background for the City's projected future water supply portfolio for each source is discussed below and summarized in Table 4-3.

The City's projected future water supply will be impacted by the Sustainable Groundwater Management Act (SGMA). In September 2014, the State legislature passed the SGMA to improve management of groundwater resources in California. Groundwater Sustainability Agencies (GSAs) must be formed for regions where groundwater basins are designated medium or high priority by the Department of Water Resources (DWR). Medium or high priority ranking groundwater basins are at risk of overdraft and/or a decline in water quality. The intent of the legislation is to manage groundwater sustainably; to require reporting related to hydrogeological conditions, water balance trends, sustainable yield and beneficial uses; to prevent the deterioration of water quality and environmental damage and irreversible land subsidence; and to increase groundwater recharge and storage; amongst additional guidelines. SGMA also provides the GSA with a range of authorities including but not limited to adopting rules, regulations, ordinances, and resolutions to implement SGMA; monitoring compliance and enforcement; requiring registration of groundwater extraction wells; investigating, appropriating, and acquiring surface water rights, groundwater, and groundwater rights into the GSA; acquiring or augmenting local water supplies to enhance the sustainability of the groundwater basin; and adopting and funding a Groundwater Sustainability Plan (GSP).

GSAs have been formed for the Upper Ventura River and Mound Basins. The Fox Canyon Groundwater Management Agency (FCGMA) was named as the GSA for the Oxnard Plain Basin (designated as high-priority) and the City is participating in the development of the GSP for the Oxnard Plain Basin. The Santa Paula Basin is managed under a stipulated judgement, and is currently only subject to annual reporting requirements to DWR under SGMA. The SGMA's impact on the City's water supply sources is further discussed in the respective sections below.

#### 1. Casitas Municipal Water District (Casitas)

As mentioned in the Normal Water Supply section, a Water Services Agreement between the City and



Casitas was finalized and approved by City Council in May 2017. The agreement indicates that in the event that Casitas must enact its Water Efficiency and Allocation Program (WEAP) due to a water shortage, Casitas may adjust the City's allocation consistent with the percentage reduction for the WEAP stage.

As discussed in Section 3, and shown on Table 3-6, it is estimated that the added water supply required to meet the demand of the under construction and approved projects that are located within the Casitas boundary is 582 AFY. Therefore, the anticipated future water supply from Casitas will increase by an equivalent amount, to approximately 5,491 AFY by Year 2020. Using the growth rate discussed in Section 3 and factoring in completed projects since 2014 the estimated supply from Casitas is estimated to increase by 313 AFY in year 2019. However, this supply increase is subject to a percentage reduction consistent with the WEAP stage if Casitas has declared a water shortage.

Casitas has been stating that Lake Casitas is at risk due to persistent drought conditions and depletion of the Lake Casitas water supply to minimum pool. In March 2017, the storage in Lake Casitas was at 43.9% of capacity. In December 2018, Lake Casitas was at 30.5% capacity. Following a wet winter, Lake Casitas is currently at 43% capacity.

Casitas is currently in a Stage 3 water supply condition per Casitas Resolution No. 16-09. Although the Lake is currently slightly above 40% capacity, it is likely that Casitas will remain in a Stage 3 water supply condition. In order to be conservative, this report assumes a reduction of 30% to the City's Casitas supply for the 2020 Supply Drought Impact and a 40% reduction for 2021.

Therefore, the City's projected supply from Casitas for 2020 is 3,844 AFY (30% reduction) and 3,365 AFY in 2021 (40% reduction). The Casitas projected supply in 2025 and 2030 includes growth projections within Casitas' boundaries. Therefore, the City's projected supply from Casitas is 5,904 AFY for 2025 and 6,067 AFY for 2030.

## **2. Ventura River Surface Water Intake and Upper Ventura River Groundwater Basin/Subsurface Intake and Wells (Foster Park)**

Due to the continued drought conditions and heightened environmental requirements, the City's ability to draw water from the Ventura River continues to be significantly challenged and impacted. If the current drought continues through 2021, the supplies will be further impacted. Ventura Water staff is evaluating a multi-year drought based on City Council recommendation. To determine the 2020 and 2021 supply drought impact, the average of the two most recent driest years (2015 and 2016) was used for the projections. Therefore, the projected future water supply for 2020 and 2021 from the Ventura River / Foster Park is 1,573 AFY.

As discussed above in the Normal (non-drought) Water Supply section, production wells at Foster

Park were destroyed during 2001 and 2005 storm events. These events have reduced the City's ability to extract water from Foster Park. The 2018 Capital Improvement Program includes the Foster Park Wellfield Production Restoration project. The project involves the replacement of the destroyed wells and construction of new facilities to restore historical production capabilities of 6,700 AFY. The project is scheduled to be completed by 2025. A range of conditions was used to estimate 2025 and 2030 projected future water supply, which assumes normal conditions. The low end equals the City's highest production value for the past 10 years (2009 to 2018), and the high end equals the expected production from the completed Foster Park Wellfield Production Restoration project in a wet year. Therefore, the projected future water supply for 2025 and 2030 from the Ventura River / Foster Park is 3,647 – 6,700 AFY.

Studies being conducted by the State Water Resources Control Board (SWRCB) and the California Department of Fish and Wildlife (CDFW), and the Groundwater Sustainability Plan for the Upper Ventura River Groundwater Basin, and pending litigation may impact the amount and/or timing of water the City is able to utilize from the Upper Ventura River watershed.

The Ventura River was identified as one of five priority stream systems in the California Water Action Plan (WAP) adopted in January 2014 by Governor Edmund G. Brown Jr. Action four of the WAP, to "Protect and Restore Important Ecosystems", contains a sub-action that states the following:

*The State Water Resources Control Board and the Department of Fish and Wildlife will implement a suite of individual and coordinated administrative efforts to enhance flows statewide in at least five stream systems that support critical habitat for anadromous fish. These actions include developing defensible, cost-effective, and time-sensitive approaches to establish instream flows using sound science and a transparent public process. When developing and implementing this action, the State Water Resources Control Board and the Department of Fish and Wildlife will consider their public trust responsibility and existing statutory authorities such as maintaining fish in good condition.*

The SWRCB and California Department of Fish & Wildlife (CDFW) are currently working to identify potential actions that may be taken to enhance and establish instream flow for anadromous fish in the Ventura River watershed (and the other four priority watersheds). The SWRCB is developing an integrated groundwater – surface water model to provide a better understanding of water supply, water demand, and instream flow needs in the Ventura River watershed. CDFW is developing streamflow versus habitat relationships in the mainstem Ventura River, and San Antonio Creek, a primary tributary. According to these agencies, this information will be used to enhance flows in the watershed in several ways, including the development of flow criteria and identification of important flow thresholds for conservation, restoration, and protection of southern steelhead in the Ventura River watershed.

The Upper Ventura River Groundwater Basin is designated medium-priority by DWR and the Upper



Ventura River Groundwater Agency (UVRGA) has been identified as the GSA for the basin. The UVRGA was formed through a Joint Exercise of Powers Agreement (JPA) by and among Ventura River Water District, Meiners Oaks Water District, Casitas Municipal Water District, Ventura County Watershed Protection District (VCWPD), and the City. The major components of the JPA include authority, power, membership, directors, voting paradigms and financing. These items were negotiated with the assistance of the Center for Collaborative Policy and included three stakeholder meetings. In addition to representatives from each of the five member agencies, the Board of Directors includes an agricultural stakeholder director and environmental stakeholder director.

Additional information, meeting notices, and agendas are available here: <http://www.uvrgroundwater.org>. The UVRGA has submitted its intent to DWR to begin to development its GSP by January 1, 2022 and DWR expects this basin to reach sustainability by January 1, 2042.

In September 2014, Santa Barbara Channelkeeper filed a lawsuit against the State Water Resources Control Board (SWRCB) and the City, alleging that the City had been over-pumping water from the Ventura River. In September 2018, the City filed an amended cross-complaint bringing into the litigation all water users in the Ventura River watershed to ensure that all parties are at the table and involved in developing solutions. While the lawsuit is still pending, the City's goal is to resolve the litigation by developing a long-term solution with local water interests to protect the watershed and those who depend on it in a comprehensive and enforceable way. This is an on-going process.

### **3. Mound Groundwater Basin (Mound Basin)**

The City anticipates completing a study within the next year to review the perennial yield of the Mound Basin and determine if the annual average yield of the basin is still believed to be accurate.

According to the adopted 2016-2022 Capital Improvement Program, Mound Wells 2 and 3 are anticipated to come online within the next few years. Mound Well 3 is scheduled to be operational in Spring of 2020 and Mound Well 2 is anticipated to be operational in 2021. Thus, the projected water supply from the Mound Basin for the future is greater than the current 2019 supply of 1,963 AFY (discussed in the Current Supply section above). Although 2020 and 2021 future projections are evaluated under drought impact, the addition of Mound Wells 2 and 3 will help alleviate current operational constraints. Since Mound 3 is expected be operational in 2020, the 10-year average (2000 to 2009) was used to calculate the 2020 and 2021 supply numbers. Therefore, the projected future water supply for 2020 and 2021 from the Mound Basin is 4,000 AFY. To calculate the 2025 and 2030 supply numbers, the 10 year average (2000 to 2009) from the Mound Basis was also used. Therefore, the projected future water supply from the Mound Basin for 2025 to 2030 is 4,000 AFY.

The Mound Basin is designated medium-priority by DWR and the Mound Basin Groundwater



Sustainability Agency (MBGSA) has been recognized by DWR as the GSA for the basin. The MBGSA was formed through a Joint Exercise of Powers Agreement (JPA) by and among the United Water Conservation District (UWCD), the City, and the County of Ventura. In addition to representatives from each of the 3 member agencies, the Board of Directors includes an agricultural stakeholder director and environmental stakeholder director. Meeting notices, and agendas are available here: <https://www.cityofventura.ca.gov/1180/Mound-Basin-GSA>.

#### **4. Oxnard Plain Groundwater Basin (Fox Canyon Aquifer)**

As discussed in the Current Water Supply section, FCGMA's Emergency Ordinance E currently dictates the City's groundwater allocation in the Oxnard Plain. The City's Temporary Extraction Allocation (TEA) was set at 4,827 on July 1, 2014. However, the ordinance also established phased reductions to the TEA. As of January 1, 2016, a 20% total reduction of the TEA is in effect. The City's allocation is 3,862 AFY until further action is taken by the FCGMA.

Therefore, the projected future supply from the Oxnard Plain Basin for 2020, 2021, 2025, and 2030 is 3,862 AFY.

#### **FCGMA and SGMA**

The Oxnard Plain Basin is designated as a high priority basin by DWR. The Fox Canyon Groundwater Management Agency (FCGMA) was named as the GSA for the Oxnard Plain Basin (designated as high-priority). FCGMA released a preliminary draft GSP for the Oxnard Plain Basin for public comment in December 2017. The Board is scheduled to release a revised draft of the Oxnard Plain Basin GSP for public review in late May 2019. A final GSP must be adopted by the Board before January 2020. The FCGMA Board is considering replacing Emergency Ordinance E with a revised allocation plan before completion of the GSP. However, this allocation plan is not likely to significantly affect the City's allocation in 2019.

#### **5. Santa Paula Groundwater Basin (Santa Paula Basin)**

As discussed in the Normal Water Supply section, the Santa Paula Basin is subject to a stipulated judgment and is managed by the Santa Paula Basin Technical Advisory Committee (TAC) with equal representation from United Water Conservation District (UWCD), the Santa Paula Basin Pumpers Association (SPBPA), and the City. The TAC is charged with establishing a program to "monitor conditions in the basin, including but not necessarily limited to verification of future pumping amounts, measurements of groundwater levels, estimates of inflow to and outflow from the basin, increases and decreases in groundwater storage, and analyses of groundwater quality." The Judgment also allows for the development of a management plan for the operation of the basin and empowers the TAC to determine the safe yield of the basin.

In 2014, UWCD commissioned the Santa Paula Basin Hydrogeological Characterization and Safe Yield

Study. Comment letters were provided by the SPBPA and the City on two drafts of the study. In 2017, the report was finalized and concluded that the safe-yield of the Santa Paula Basin was in the range from 24,000 to 25,500 AFY (for the 1999 to 2012 base period). When it was submitted to the Court, it included the following commentary: “The TAC does not perceive potential adverse impacts to the Basin as an immediate concern for several reasons. First, pumping levels have been steady at an extraction rate of approximately 25,500 AFY for many years and there is no evidence that cumulative production from the Basin will expand substantially in the near future. Second, the TAC members, in coordination with other Basin stakeholders, are pursuing opportunities for yield enhancement as discussed in the Projects Study. Finally, the TAC has also formed a technical work group to identify specific Basin conditions (e.g., water levels in key monitoring wells), which if observed (i.e., “triggered”) would cause the TAC to recommend reductions in allowed pumping to ensure that the health of the Basin is not degraded.”

If basin conditions change, then the City may have reductions in pumping allocations. Stage 2 reduces the City’s pumping to 1,141 AFY, Stage 3 reduces the City’s pumping allocations to 641 AFY, Stage 4 reduces the City’s pumping allocations to 481 AFY and Stage 5 reduces the City’s allocations to zero. Currently, the TAC is working on various basin management measures, including potential triggers for the above stages and potential projects to enhance the sustainable yield of the basin.

Based on recent work completed by the technical working group regarding conditions in the Basin, it is projected that no Stage reductions will be implemented even if the drought remains in effect through 2021. It is also projected that under normal conditions in 2025 to 2030, that the allocation will remain at 3,000 AFY. Additional water rights of 40.9 AF total were acquired for the past development of Tract 4632 (5.8 AF) and development of Phase I of Tract 5632 (12 AF) and Tract 5774 (23.1 AF).

Therefore, the projected future water supply in 2020, 2021, 2025 and 2030 is 3,000 AFY for the original City allocation and 40.9 AFY for City acquired water rights.

#### *Santa Paula Basin and SGMA*

The Santa Paula Basin is largely exempt from SGMA because a stipulated judgment among three parties, including the City, already manages it. The Santa Paula Basin is considered adjudicated, which means that groundwater allocations and extraction rights are already determined.

## **6. Recycled Water**

The estimated anticipated future water supply for recycled water is based on the 2015 Urban Water Management Plan projections for recycled water.

## **7. VenturaWaterPure**

The City’s Ventura Water Reclamation Facility (VWRF) treats the wastewater generated by the City’s 30,000 homes and businesses to stringent standards before releasing the tertiary treated effluent to



the Santa Clara River Estuary (SCRE) with approximately 700 acre-feet per year (AFY) diverted as recycled water for landscape irrigation by several users. This water is regulated with a permit issued by the Los Angeles Regional Water Quality Control Board (RWQCB or Regional Board), which is renewed every five years.

In 2015, the City initiated a pilot project to test the feasibility of constructing an advanced water purification facility (AWPF) to maximize quantity and reliability of potable supplies by purifying tertiary treated effluent produced by the VWRf and optimizing its potable reuse, rather than discharging into the SCRE. The pilot facility operated for 9 months and produced favorable results, indicating highly reliable purification technologies, providing information on operational needs and costs, and the absence of risk to public health and safety. As a result, the City is proposing to construct a full-scale AWPF.

The City of Ventura is currently in the planning phases for the proposed VenturaWaterPure Project which includes additional diversion of tertiary treated effluent to a new proposed Advanced Water Purification Facility (AWPF) for potable reuse. Potable reuse is the proven use of recycled water to supplement drinking water supplies. After years of special studies, environmental assessment, demonstration facility testing, and stakeholder meetings, the City determined the best way to enhance environmental protection while improving local water quality and supply reliability is to divert highly treated wastewater discharges for reuse. The final product of this state-of-the-art AWPF would be a new, locally owned source of highly purified drinking water that provides Ventura with a long-term drought resilient water supply solution. On March 6, 2019, the City released the Ventura Water Supply Projects Draft Environmental Impact Report for public review and written comment. Upon completion of the environmental review process, the next steps include permitting, final design, and bidding for construction.

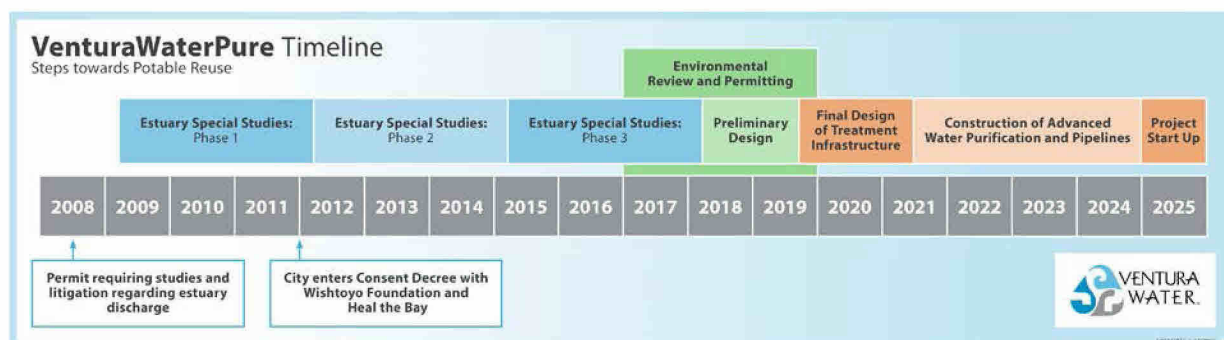
One objective of the VenturaWaterPure Project is to protect the ecology of the SCRE. The City is party to a Consent Decree (The Tertiary Treated Flows Consent Decree and Stipulated Dismissal with the Wishtoyo Foundation Ventura Coastkeeper, Heal the Bay filed with the U.S. Central California District Court February 3, 2012, executed among the City, the Wishtoyo Foundation/Ventura Coastkeeper, and Heal the Bay) for the protection of the SCRE. The Consent Decree expresses the City's commitment to pursue "environmentally protective, sustainable, and integrated water supply and wastewater discharge practices. . . [including] infrastructure options for Ventura's reclamation and diversion of an ecologically appropriate volume" of tertiary-treated flows produced by the existing VWRf and currently discharged to the SCRE. The Consent Decree requires such diverted flows to be dedicated to "water reclamation uses," including local water supply augmentation to the maximum extent feasible.

The City has conducted extensive analysis of the SCRE, including estimated ecological effects of reduced discharges on the SCRE. This analysis is compiled in several reports and reviews mandated by the Consent Decree, including the Phase 1, 2, and 3 Studies, the Technical Review Team (TRT)

Report, the Scientific Review Panel (SRP) Final Report, and the TRT review supporting the conclusions and recommendations in the SRP Final Report. The findings of the reports and reviews are discussed in detail in Section 1.6 of the Draft EIR and the analysis was used to support a proposed diversion volume and continued discharge level. The SRP Final Report (supported by the TRT Review) recommends a Continued Discharge Level (CDL) range of 0 – 0.5 MGD (on an average annual basis) during closed berm conditions. This conclusion was founded on the beneficial effects of discharge reduction to ecological conditions.

Since the publication of the SRP Final Report, the City has met with and received feedback on the proposed projects from state and federal wildlife agencies. Based on the scientific record and feedback from the agencies, the City is proposing additional phasing to the implementation approach that would commit to a CDL of 1.9 MGD by the end of year 2025, with a planned reduction to a CDL of 0 to 0.5 MGD during closed berm conditions by the end of year 2030. This phased implementation approach is the basis of the proposed project's designed flow rate and minimum treatment capacity. The proposed timeline for the completion of the VenturaWaterPure Project is illustrated in Figure 4-2.

Figure 4-2



Based on the completion of the Special Studies and additional assessments detailed in the Draft EIR, the future water supply provided by the VenturaWaterPure Project is projected to be 2,800 AFY in 2025 and 2,800 AFY to 4,000 AFY in 2030.

## 9. State Water Project

The City has a 10,000 acre-foot per year entitlement from the California State Water Project (SWP). The base contractual agreements concerning the City's annual entitlement to 10,000 acre-feet of SWP are: (1) the 1963 State Water Supply Contract of 20,000 acre-feet entitlement of SWP water between the Department of Water Resources (DWR) and Ventura County Watershed Protection District (VCWPD) known formerly as Ventura County Flood Control District (VCFCD); (2) the 1970 agreement between VCFCD and Casitas known formerly as the Ventura Municipal Water District that assigned the 20,000 acre-feet entitlement to Casitas; and (3) the 1971 agreements between Casitas and the City providing the City with an annual entitlement of 10,000 acre-feet and Casitas and United



providing United with an annual entitlement of 5,000 acre-feet.

In the contract with Casitas, the City retains full authority and responsibility for determining the point and method of delivery of the allocation. To date, the City has not constructed the improvements necessary to receive direct delivery of its allocation.

The City pays annual SWP Table A water fees to DWR, which cover construction costs for SWP facilities and administration to deliver allotments of water throughout the state. In addition, the citizens of Ventura participated in an advisory vote on November 3, 1992 and selected desalinating seawater over importing water through the SWP, as the preferred supplemental water supply option. However, based on the City Attorney Office's review of the City's SWP Table A water, the City cannot unilaterally end its involvement in the SWP's financial obligations and SWP Table A water without great risk.

The Monterey Amendment to the State Water Contract in 1999 provided the City a formal mechanism to allow the City to place their SWP water into a "turn back" pool to be purchased by other SWP contractors. The City has taken part in the SWP "turn back" pool over the past several years which has provided a small annual revenue offset. The City has also worked recently with United who requested to receive the City's allocation at the "turn back" pool rate which provided water benefits to the County area as a whole.

On January 23, 2017, City Council authorized an alignment study by Kennedy/Jenks to determine how the interconnection project can be designed and operated to supply water to serve the regional needs of the City, Calleguas, Casitas Municipal Water District (Casitas), and United Water Conservation District (United). The final alignment study was completed in 2018, and the environmental review process pursuant to CEQA has commenced.

On February 28, 2018, the City issued the Notice of Preparation of a Draft Environmental Impact Report (EIR) for the State Water Interconnection Project (NOP). A Draft EIR was prepared to evaluate the potential environmental impacts associated with construction and operation of the Interconnection Pipeline and associated facilities. The Draft EIR has been completed and was circulated for a 45-day public review period on February 19, 2019. As stated in the Draft EIR, the project will enable delivery of SWP water by wheeling through Metropolitan Water District of Southern California and Calleguas to the City. The connection will also facilitate direct delivery of SWP water to United and direct or in-lieu delivery of SWP water to Casitas. In addition, the interconnection would allow the City to deliver water to Calleguas during an outage of its imported water supplies. The interconnection will be a pipeline used to transport water between Calleguas' and the City's distribution systems. The pipeline will be approximately 7 miles in length originating in the eastern portion of the City, traversing southerly and easterly through unincorporated Ventura County, to the southwestern end of the City of Camarillo.

As stated in the Draft EIR, “The proposed State Water Interconnection Project is not anticipated to provide any increased water supply volume for the City. However, the project would improve system reliability by providing access to a replacement supply source for the water supplies that have been reduced or have otherwise become less available. It also could meet a necessary requirement for the VenturaWaterPure Project, since the City may need to demonstrate an available backup supply in order to receive certain State approvals. Additionally, SWP water is a near-term option for providing the necessary water to dilute high TDS levels in groundwater to improve system water quality.” Benefits to the City include making up for losses in annual yield from existing supply sources (Lake Casitas, Ventura River, and groundwater), improving water quality, and providing an emergency/backup supply for Ventura Water’s proposed potable reuse project, VenturaWaterPure. These operational details will be developed through the project design and planning process and negotiations with project partners. These details will be reflected in future CWRs when available.

While the City’s water supply contract for SWP water provides the City with a maximum annual allocation of 10,000 AF, the actual allocation of available water is set by California Department of Water Resources (DWR) annually. DWR allocations are finalized in the Spring of each year and consider the following:

- hydrologic conditions
- existing storage in reservoirs
- operational and regulatory constraints
- contractor demands

Based on historical allocations the range of available SWP water has been 5% to 100% over the last 25 years. However, the running average continues to decline. Given the uncertainty of SWP deliveries and the fact that capacity in MWD and Calleguas’ systems must be available in order for water to be wheeled to the City, a range of zero to full allocation of the City’s entitlement was selected for 2025 and 2030 projected supplies. Therefore, the projected available water supply in 2025 and 2030 for SWP water delivered by the State Water Interconnection Project is estimated to be 0-10,000 AFY.

The City’s projected future water supply portfolio is summarized in Table 4-3.



Table 4-3: Summary of Projected Future Water Supply from Existing and Potential New Sources

	Existing	Existing	Future			
Water Supply Source <sup>[1]</sup>	Normal Supply	2019 Supply Drought Impact (AF)	2020 Supply Drought Impact (AF)	2021 Supply Drought Impact (AF)	2025 Normal Supply (AF)	2030 Normal Supply (AF)
Casitas Municipal Water District	5,375	3,763 <sup>[2]</sup>	3,844 <sup>[2]</sup>	3,365 <sup>[3]</sup>	5,904 <sup>[4]</sup>	6,067 <sup>[4]</sup>
Ventura River / Foster Park	4,200	2,323 <sup>[5]</sup>	1,573 <sup>[6]</sup>	1,573 <sup>[6]</sup>	3,647 – 6,700 <sup>[7]</sup>	3,647 – 6,700 <sup>[7]</sup>
Mound Groundwater Basin	4,000	1,963 <sup>[8]</sup>	4,000 <sup>[9]</sup>	4,000 <sup>[9]</sup>	4,000 <sup>[9]</sup>	4,000 <sup>[9]</sup>
Oxnard Plain Groundwater Basin <sup>[10]</sup>	4,100	3,862	3,862	3,862	3,862	3,862
<u>Santa Paula Groundwater Basin</u>						
Original City Allocation <sup>[11]</sup>	3,000	3,000	3,000	3,000	3,000	3,000
City Acquired Water Rights <sup>[12]</sup>	40.9	40.9	40.9	40.9	40.9	40.9
Recycled Water	700	700	700	700	700	865 <sup>[13]</sup>
VenturaWaterPure	0	0	0	0	2,800	2,800-4,000
<b>TOTAL</b>	<b>21,415</b>	<b>15,651</b>	<b>17,020</b>	<b>16,541</b>	<b>23,954-27,007</b>	<b>24,282-28,535</b>
State Water <sup>[14]</sup>					<b>0- 10,000</b>	<b>0-10,000</b>

Note: Projected supply values do not take into account water quality for all sources or account for loss of one source.

[1] None of these numbers preclude the City's water rights.

[2] 30% drought impact based on 2017 agreement with casitas

[3] Projects that Casitas will declare Stage 4 (40% reduction) if the drought continues to 2021.

[4] Casitas future supply is adjusted as demand increases within the Casitas service area based on the absorption rate in Table 3-8.

[5] 5 year production average from 2014-2018.

[6] Average of 2 most recent driest years (2015 -2016).

[7] Based on the highest City production value in the past 10 years (2008-2017) and the intent of the City to restore production to the historical levels by 2025.

[8] Two year average production (2017-2018).

[9] Ten year average production (2000-2009); operational limitations removed once replacement wells come online.

[10] Fox Canyon Groundwater Management Agency (FCGMA) Emergency Ordinance E allocations were adopted by FCGMA Board on April 11, 2014. Temporary extraction allocation for FY 2016 = 3,862 AF.

[11] The Santa Paula Basin Judgment allows the City to utilize on average 3,000 AF annually.

[12] Water rights acquired for the past development of Tract 4632 and development of Phase 1 of Tract 5632 and Tract 5774.

[13] From the 2015 Urban Water Management Plan.

[14] Low range reflects potential limitations in wheeling capacity and uncertainty of SWP deliveries. High range assumes full allocation of the City's 10,000 AF per year entitlement. The average allocation from 2013-2018 was 39%.

## E. POTENTIAL ADDITIONAL FUTURE SUPPLY SOURCES

This section will briefly describe any additional planned or proposed projects which may affect the water supply sources for the City.

### 1. Ocean Desalination

In 2013, City staff was engaged in discussions with local water agencies in regard to potential regional desalination projects. In the City's 2015 UWMP, seawater desalination was included as a potential future part of the City's long term water supply portfolio and as an additional emergency water supply during times of drought. The desalination facility would be designed with a delivery capacity of up to 2.7 million gallons per day or 3,000 AFY. In 2016, as part of the development of the Water Rights Dedication and Water Resource Net Zero Fee Ordinance and Resolution (see Section 5 Programs and Policies), the "Evaluation of a Water Resource Net Zero Fee Report" was prepared dated May 11, 2016 by Water Consultancy. The report describes potential additional water supplies identified in the City's Capital Improvement Program (CIP). At this time, Project 74070 Advanced Wastewater Treatment Plant Land Acquisition is listed in the City's Adopted 2016-2022 CIP. The land acquisition is for the expansion of the City's water supply for the construction of potential advanced water purification facilities for potable reuse and/or desalination. The project's time schedule includes planning from 2016 through 2019.

According to the Draft Ventura Water Supply Projects Environmental Impact Report released on March 6, 2019, if sufficient water is not available from the diversion of discharges to the SCRE, then the City may need to develop desalination facilities to meet 2035 water supply needs. Phase 2 of the proposed projects would augment water supplies to meet future water needs, including the accommodation of planned growth, either through increasing the amount of recycled water produced, or construction of an ocean desalination facility. This would be accomplished through either the expansion of the AWPF as a first option pending regulatory approvals, or, if this option is not approved or does not meet the City's water supply needs, through construction of an ocean desalination facility. Since details of the ocean desalination project is in a preliminary stage, ocean desalination is identified as a potential additional future supply source.



## 5. PROGRAMS AND POLICIES

### A. INTRODUCTION

In recent years, the City has faced consecutive years of persistent drought conditions. The previous Water Supply section shows that the City currently relies exclusively on local water supplies. The local water supplies are impacted by local rainfall, environmental factors, regulatory factors, operational factors, and legal constraints. Water conservation measures in addition to other policies assist the City in reducing its water demands. The following sections highlight the various programs and policies that have been enacted in previous years which enable the City to continue to provide reliable water sources to customers.

#### 1. Water Conservation Measures/Water Efficiency Plan

Water conservation measures help to sustain our life source for future generations. In September 2011, City Council adopted a five-year Water Efficiency Plan which outlined existing programs and potential programs to engage customers in the pursuit of greater water efficiency. The Water Efficiency Plan focused on efforts including customer and student outreach, reducing outdoor landscape watering, optimizing operational practices, and expansion of recycled water usage. Staff continues to implement programs beyond the duration of the plan. In February 2014, in response to the current drought, City Council approved a voluntary 10% conservation cutback for Ventura customers. Subsequently, in September 2014, the City Council declared that Ventura was in a Stage 3 Water Shortage Emergency calling for 20% mandatory conservation cutback as local water supplies continued to drop during the third year of California's historic drought.

In May 2016, Governor Brown issued Executive Order B-37-16, "Making Water Conservation a California Way of Life", which directed State agencies to establish a long term framework for water conservation and drought planning with four primary objectives: 1) use water more wisely, 2) eliminate water waste, 3) strengthen local drought resilience, and 4) improve agricultural water use efficiency and drought planning.

In April 2017, the Governor issued Executive Order B-40-17, which lifted the emergency drought declaration, retained prohibitions on wasteful practices, and advanced measures to implement "Making Water Conservation a California Way of Life." Proposed legislation to implement the conservation framework was introduced in 2017. Two key long term conservation bills, Assembly Bill 1668 and Senate Bill 606, were signed into law on May 31, 2018.

Although the emergency drought declaration was lifted for the State in April 2017, City Council confirmed that the City remained in a Stage 3 Water Shortage Event in June 2018. Despite the Governor's lifting of the State emergency drought declaration, the goals and objectives of "Making Water Conservation a

California Way of Life” remain consistent with the City’s ongoing water shortage response and future planned efforts.

The City offers a variety of conservation programs designed to help customers achieve voluntary and mandatory water usage reductions established locally and by the State.

Current programs include the following:

- **Mobile Reuse Program** – In June 2016, the City launched a program which provides high quality recycled water for local residents and commercial businesses. The recycled water can be picked up at the Fill Station located at the Ventura Water Reclamation Facility. Residents and City Parks and State Parks utilize the water for landscape irrigation while AERA Energy and Ventura County Transportation Department utilize the water for dust control. In 2018, a total of 4,728,702 gallons (14.52 acre-feet) of recycled water was served from the Fill Station. Benefits of the program included expanded recycled water usage in the City and conservation of potable water.
- **Water Wise Incentive Program** - Since 2015, the City has offered rebates to qualifying customers who replace their lawn with a water wise landscape. Since the project's inception, approximately 500 projects have been completed with more than 572,844 square feet of turf removed, resulting in a projected water savings of 27.17 AFY.
- **High Efficiency Sprinkle Nozzles** - Beginning in 2016, Ventura Water has offered free high efficiency sprinkler nozzles to residential and commercial customers. As of December 2018, approximately, 6,498 sprinkler nozzles have been installed for an estimated water savings of 38.64 AFY.
- **Weather-Based Irrigation Controllers (WBIC)** - In June 2017, staff launched a Smart Irrigation Controller program. Qualifying customers received a free WBIC, professional installation of the unit, and on-site training. The program had a tremendous amount of participation. In March 2018, City Council approved additional funds to continue the program. As of December 2018, over 300 smart controllers have been installed for an estimated water savings of 8.69 AFY.
- **Water Efficiency Surveys (Water Audits)** - Since 2014, residential and commercial customers can request a free water efficiency survey, which includes investigating water use, detecting leaks, and educating customers on best practices for indoor and outdoor water efficiency. As of December 2018, over 500 surveys have been conducted across the City.

In addition to customer conservation programs, the City has implemented capital improvement projects and state of the art technologies designed to conserve water and improve water efficiency. In July 2017, Ventura Water began operating the Neutral Output Discharge Elimination System (NO-DES) unit for water distribution system flushing. Rather than flushing water out of the distribution system, the NO-DES truck circulates the water, filters it and puts it back into the system. The NO-DES truck is an innovative water



saving tool for the community.

In October 2018, the Ventura Water launched the Advanced Metering Infrastructure (AMI) Project which includes replacing approximately 32,000 manually-read water meters with smart meters over a three-year period. As of December 2018, over 3,200 meters have been upgraded. Benefits of AMI include advanced leak detection notification capabilities, enhanced accuracy in data and improved customer service.

## **2. *Water Shortage Task Force***

The City Council created the Water Supply Strategy Task Force, later functionally renamed the Water Shortage Task Force (Task Force), on July 21, 2014 to advise the City Council as actions were needed to respond to reduced water supplies due to the prolonged drought. The Task Force addressed revisions to the City's Water Shortage Event Contingency Plan (below), the development of an incentive program to assist residents in their drought response and proposed a drought rate structure to assist Ventura Water with a full cost recovery of revenue loss during a water shortage.

In June 2015 Council approved the four-tiered (drought) water rate structure recommended by the Task Force that sends a strong message for conservation of Ventura's local resources. The rates increased to achieve full revenue recovery within each tier or customer class, and by doing so, further encourage conservation.

## **3. *Water Shortage Event Contingency Plan***

It was proposed at the July 7, 2014 City Council Meeting that the existing Water Shortage Event Contingency Plan, a required section of the City's 2010 Urban Water Management Plan, be updated with community input to provide a framework to address a range of potential events that could result in serious water shortages, including drought, earthquakes or water supply failures. In response, the City Council asked that a Task Force be created to make recommendations to the revision of the Water Shortage Event Contingency Plan to establish what water shortage actions should be undertaken by the City and its water customers that would be most acceptable and appropriate for Ventura. In addition, the Task Force members were asked to provide a customer perspective of the perceived effectiveness of different incentives to reduce water usage, as well as potential rate options to reduce water use. On March 9, 2015, the City Council approved the Water Shortage Event Contingency Plan prepared by the members of the Water Shortage Task Force which incorporates the agreed policy considerations by the members of the Task Force.

The Water Shortage Event Contingency Plan (WSECP) includes stages of action to respond to water shortage events. A water shortage event can be a single occurrence as short as twenty-four hours to a multi-year weather condition. Other events, besides drought, that could trigger a water shortage event include an earthquake, water system failures, fire, contamination, regional power outage, State restrictions

or other causes. The WSECP provides the following definition as written by the California Department of Water Resources:

*Defining when drought occurs is a function of drought impacts to water users. Drought can best be thought of as a condition of water shortage for a particular user in a particular location. Hydrologic conditions constituting a drought for water users in one location may not constitute a drought for water users in a different part of California or for users with a different water supply. Individual water suppliers may use criteria such as rainfall/runoff, amount of water in storage, or expected supply from a water wholesaler to define their water supply conditions.*

*Drought is a gradual phenomenon. Although persistent drought may be characterized as an emergency, it differs from typical emergency events. Most natural disasters, such as floods or forest fires, occur relatively rapidly and afford little time for preparing for disaster response. Droughts occur slowly, over a period of time. There is no universal definition of when a drought begins or ends. Impacts of drought are typically felt first by those most reliant on annual rainfall – ranchers engaged in dryland grazing, rural residents relying on wells in low-yield rock formations, or small water systems lacking a reliable water source. Criteria used to identify statewide drought conditions do not address these localized impacts. Drought impacts increase with the length of a drought, as carry-over supplies in reservoirs are depleted and water levels in groundwater basins decline.*

The Department of Water Resources most recently defined “drought condition” as “hydrologic conditions during a defined period, greater than one dry year, when precipitation and runoff are much less than average” (see Glossary in Section 1F).

The City developed a six-stage contingency plan to reduce demand up to 60% during a severe or extended water shortage event including both voluntary and mandatory stages. As mentioned in Section 5. Water Conservation Measures/Water Efficiency Plan, in September 2014, the City Council declared that Ventura was in a Stage 3 Water Shortage Emergency calling for 20% mandatory conservation cutback. The Stage 3 trigger indicates that annual supply projection is between 20% and 29% below normal year supply projection. The annual supply projection of 15,651 AF is from Table 4-2 of the current CWRR and the normal year supply of 19,600 AF is identified in Table 5-1: 2013 CWRR Table 4-1. The WSECP noted that the baseline supply value will not change through the duration of the event. Therefore the annual supply projection is 20.15% below normal year supply and the City remains in a Stage 3 Water Shortage Event. The City has remained in the current event since 2014, so the baseline supply value from Table 4-1 of the 2013 CWRR is utilized (Table 5-1 below).



**Table 5-1: 2013 CWRR Table 4-1**

<b>Water Supply Source</b>	<b>Current Supply (AFY)</b>
Casitas Municipal Water District	5,000 <sup>[1]</sup>
Ventura River / Foster Park	4,200
Mound Groundwater Basin	4,000
Oxnard Plain Groundwater Basin	4,100
Santa Paula Groundwater Basin	1,600
Recycled Water	700
<b>Total</b>	<b>19,600</b>

[1] Demand within Casitas service area is approximately 5,000 AFY at this time.

#### **4. *Establish Water Rights Dedication and Water Resource Net Zero (In Lieu) Fee Ordinance and Resolution***

In September 2012, Ventura Water took the concept of a water rights ordinance to Council. Council directed staff to prepare a draft water rights ordinance and return to Council. Public Workshops on the concept of a water rights ordinance were held in July and October of 2013 and several presentations were made at public meetings. In March 2014 staff gave a presentation to Council at a special workshop on the proposed Water Dedication and In-Lieu Fee Ordinance and Resolution. The Ordinance to Establish Water Dedication and In-Lieu Fee Requirements for New or Intensified Development and its associated resolution establishes a mechanism whereby developers can dedicate adequate water supplies to support a proposed new or intensified development or pay an in-lieu fee so that the City can develop the necessary water supplies. In addition, if a developer is able to demonstrate extraordinary efficiency they can receive credit for the water savings, and thereby reduce the in-lieu fee they would be required to pay. Ventura Water returned to Council in June 2014 and recommended that Council approve the proposed Water Dedication and In-Lieu Fee Ordinance and Resolution. Rather than approve the ordinance at that time the Council discussed the formation of a Water Commission to investigate the topic. The Water Commission worked diligently on the draft Water Rights Dedication and Water Resource Net Zero Fee Ordinance and Resolution ("Ordinance") from September 2015 to March 2016. The Water Commission approved a final draft at the March 22, 2016

meeting for recommendation to Council in April 2016.

Public meetings on the draft Ordinance were held April 2016 through June 2016 with the Chamber of Commerce Group, City Planning Commission, Midtown Community Council, Building Industry Association (BIA) and developers, Eastside Community Council, and Westside Community Council. On June 6, 2016, City Council voted 6-1 to adopt the Ordinance and Resolution. On August 11, 2016, the Ordinance became effective and requires all new and intensified development to offset the demand associated with its impact on the water system. The Ordinance does not apply to projects for which entitlements have been approved or building permits issued prior to the effective date of the Ordinance. Funds collected through the implementation of this Policy will be utilized to fund future water supply projects.

## **5. *Water Commission***

The City Council approved in January 2015 an ordinance establishing a Water Commission to serve in an advisory capacity to the Council on various policy topics related to water resources. The Council further amended the ordinance in May 2015 and a seven member Water Commission with two alternate members was formed as part of Ventura Water's ongoing public outreach and education effort, and to help with long term planning.

The Water Commission reviews and makes advisory recommendations regarding water rates, water resource infrastructure projects in the five-year capital improvement program, the integrated water resource management plan, water supply options, the Urban Water Management Plan approval process, a water dedication and net zero fee requirement, and other water resources issues.

The Water Commission has reviewed and discussed the following general topics noted below as well as many specific topics since their initial meeting in June 2015 through December 2018.

- Santa Clara River Estuary Studies
- Water Wise Incentive Programs
- Public Outreach Program
- Sustainable Groundwater Management Act (SGMA)
- Overview of Local Groundwater Basins
- Model Water Efficient Landscape Ordinance
- Upper Ventura River GSA
- Mound Basin GSA
- Recycled Water Program
- Urban Water Management Plan
- Drought Update
- Public Outreach Programs



- Recycled Water Mobile Reuse
- Ocean Desalination
- Ventura Water Reclamation Facility Evaluation
- Water Rights Dedication and Water Resource Net Zero Policy
- Status on the Santa Paula Basin
- State Water Interconnection Project
- Community Development Update
- Drought and Water Shortage Update
- Water and Wastewater Rate Study
- Groundwater Sustainability Agencies
- Capital Improvement Program for Water and Wastewater Projects
- Operations and Capital Expenditure Requirements
- Brown Act Training and Water Commission Rules of Procedure
- Thomas Fire – Billing Policies and Recovery
- State Water Entitlement
- Regulatory and Legislative Impacts
- Potable Reuse
- State Water Contract and California WaterFix
- Water Loss Audits
- Advanced Metering Infrastructure

## 6. CONCLUSIONS & DISCUSSION

### A. CONCLUSIONS

The City's total water demand for the most recent calendar year (2018) was 14,211 AFY. Over the past five years (2014-2018), the City experienced an average annual water demand of 14,727 AFY, and over the past ten years (2009-2018), the annual average water demand was 16,035 AFY. In the previous 2013 to 2016 CWRRs, the most recent 5-year average was used as the baseline demand condition. However, it was recommended in the 2016 CWRR that the City reconsider using the 5-year average and use the 10-year average in the 2017 CWRR. Thus, the 2017, 2018, and 2019 CWRRs utilize the 10-year average demand. Utilizing the previous 10-year City annual average, the baseline water demand for the 2019 CWRR is 16,035 AF, a decrease of 480 AF from the 2018 CWRR baseline water demand of 16,515 AF. This continued decrease is likely a result of: (1) approved water rate increases; (2) the June 2015 City Council approval of a four-tiered (drought) water rate structure; (3) the February 2014 City call for 10% voluntary conservation; and, (4) the September 2014 City declaration of a Stage 3 Water Emergency requiring customers to reduce their use by 20% due to the prolonged drought.

The City has a total of 53 projects that are under construction or approved for development. These projects include an additional 491,276 SF of non-residential development and 3,417 residential dwelling units. By developing water usage factors based on recent consumption data, the City can more accurately predict the additional future water demand for the approved development projects. Using the City-specific water usage factors, the under construction and approved development projects will generate an additional annual average water demand of 1,346 AFY. Therefore, the estimated water demands total 17,402 AFY. This report assumes that the currently under construction and approved projects will be completed by year 2023.

The 2019 CWRR projects out the demands to the Year 2030 which is beyond the year that the approved projects would be fully vested. In order to project out the estimated demand for the Years 2024 through 2030 an approximate growth rate of 0.54% (Per City Planning Department based on the Department of Finance historical data for population) was used to estimate the increase in demand from the time all approved projects were fully vested (Year 2023) to the Year 2030.



The City's projected available water supply is constantly changing, depending upon environmental, regulatory, operational, and legal constraints. The City's normal year water supply is 21,415 AFY; however, the available water supply is estimated at 15,651 AFY in 2019.

The near-term water supply picture to meet the needs of the development projects that are under construction and approved will remain relatively the same as the existing condition, however the City can expect to increase the water supply from Casitas by 582 AFY by 2023 (as calculated in Table 3-6) to meet the additional water demand in the Casitas boundary.

Table 6-1 provides a comparison of the existing water demand and supply, and the near-term water demand and supply. While the projected water supply in a 2019 and 2021 drought scenario is less than the projected demand, it should be noted that demand during drought periods has been less than projected in recent years.

The water supply range and demand projections are also depicted graphically in Figure 6-1.

Table 6-1

## Demand vs. Supply Comparison

Year	Actual Demand AFY	Projected Drought Demand[1] AFY	Projected Normal Demand [2] AFY	Projected Supply <sup>[3][5]</sup>	
				AFY	% Diff.
2016	14,262		17,111		
2017	13,973		16,515		
2018 (Drought)	14,211		16,035	15,321	-4.5%
2019 (Drought)		13,043	16,304	15,651	-4.0%
2020 (Drought)		13,258	16,573	17,020	2.7%
2021 (Drought)		13,474	16,842	16,541	-1.8%
<b>2021</b>			<b>16,842</b>	<b>20,858</b>	<b>19.3%</b>
2022			17,112	20,974	18.4%
2023			17,381	21,091	17.6%
2024			17,475	21,122	17.3%
2025			17,571	23,954 - 27,007	26.6% - 34.9%
<b>2026</b>			<b>17,666</b>	<b>23,987 – 27,040</b>	<b>26.4% - 34.7%</b>
2027			17,763	24,019 – 27,072	26.0% - 34.4%
<b>2030 <sup>[4]</sup></b>			<b>18,055</b>	<b>24,282 – 28,535</b>	<b>25.6% - 36.7%</b>

[1] Projected Drought Demand equals a 20% reduction (Stage 3 mandatory conservation) of the calculated projected water demand described above.

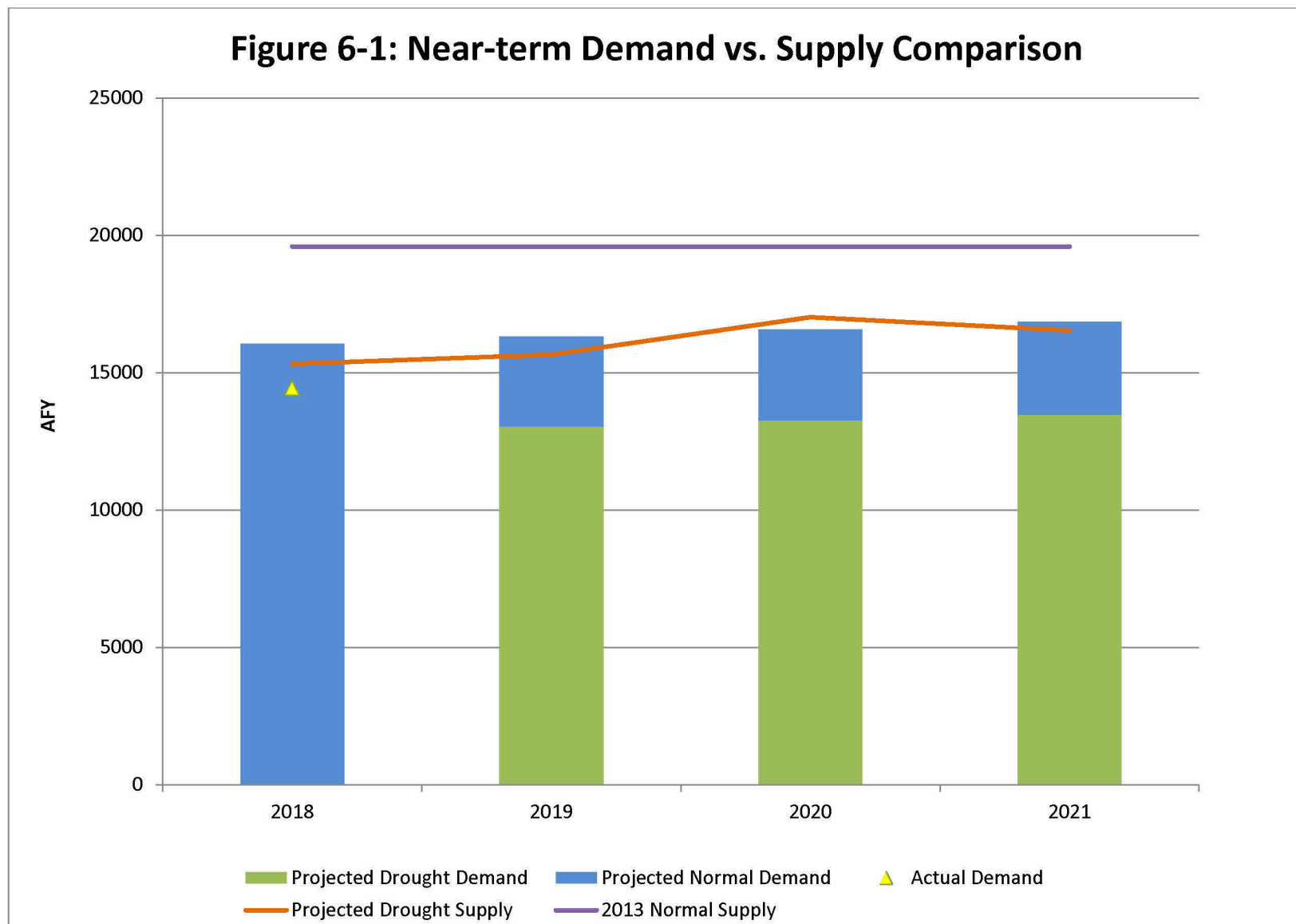
[2] Per Table 3-8.

[3] Per Table 4-3.

[4] Projected Normal Demand using approximately .54% growth rate to 2030. The approximately 0.54% growth rate per City Planning Department's data was used to estimate the increase in demand.

[5] Percent differences calculated between projected normal demand and the projected supply range.





## B. DISCUSSION

The results of this Report indicate that, in the near term, the spread between the current water demand and the current water supply is very tight. If the continued drought condition persists, the supply could be less than the demand. The City's customers will need to continue to conserve and/or pay penalties for overuse of the City's water supply sources while the City secures new water supplies. This presents short-term challenges for the City as it continues to allocate water supply to development projects that will generate additional water demands. The City will continue to perform the following on an annual basis and publish the results in the annual Comprehensive Water Resources Report:

1. Provide total water consumption for the previous calendar year.
2. Re-calculate the 3-year, 5-year and 10-year water consumption averages.
3. Update the water supply portfolio.
4. Update the existing land use data.
5. Evaluate all future development projects based on current supply and demand conditions.
6. Use the City-specific water usage factors to calculate the water demand of all development projects as the projects proceed through the City process prior to approval.
7. Continue to develop water supply through demand side management, secure water rights, administer the Water Rights Dedication and Water Resource Net Zero Ordinance approved in July 2016 and continue to integrate the new water supply sources into the City's water supply portfolio.

The City has always worked to address long-term water demands with effective planning and development of additional future water supplies. As discussed in Section 4 of this report, the City currently has two proposed water supply projects in the planning stages: VenturaWaterPure and the State Water Interconnection Project. These two proposed projects together would ensure that the City has adequate supplies for future demand under various climatic conditions. In planning for these projects, the City must consider the uncertainty in both the demand projections and the supply projections.

Current demand projections are lowered by the conservation that has occurred during the multi-year drought that began in 2013. While the City continues to encourage conservation and the State has passed legislation to encourage "conservation as a way of life", the City has limited control over the amount of water its citizens utilize. The effects of conservation on water demand projections are illustrated in Table 6-2 which compares the long-term demand projections from this report with those included in the 2015 Urban Water Management Plan.



**Table 6-2**  
**Comparison of Demand Projections (AF)**

<b>Document</b>	<b>2020</b>	<b>2025</b>	<b>2030</b>
2015 UWMP	20,245	20,930	21,512
2019 CWRR	16,573	17,571	18,055

The supply projections presented in Table 6-1 and Figure 6-1 only project supplies for normal years after 2021. Table 6-3 summarizes the uncertainty and sensitivity to climate variations of each water supply source. The purpose of this table is to illustrate that the City's water supplies are vulnerable to many factors outside of the City's control. Consequently, water supply projections past 2021 are highly uncertain. Table 6-4 presents additional water supply scenarios to illustrate the vulnerability of the City's existing water supplies and how the water supplied by the proposed State Water Interconnection and VenturaWaterPure projects would be utilized to meet water demands in the future. Figure 6-2 illustrates the potential future water supply scenarios presented in Table 6-4.

TABLE 6-3: CITY OF VENTURA WATER SUPPLY SOURCES - POSSIBILITIES, CHALLENGES, AND UNCERTAINTIES

Supply Component	Range of Available Data (Years)	Historical Range (AFY)	Estimated Minimum Supply Volume (AFY)	Estimated Maximum Supply Volume (AFY)	Percent of Supply Range	Potential Environmental/Regulatory/Legal Constraints	Potential Climate Change Impacts	Sensitivity to Annual Variations in Precipitation	Potential Opportunities to Increase Supply	Infrastructural Challenges
Oxnard Plain Groundwater Basin	1962-2018	802-6,177	3,862	3,862	27-45%	Current Supply reflects current allocation from Fox Canyon Groundwater Management Agency (FCGMA). Allocation will be refined in the next year as the Groundwater Sustainability Plan (GSP) is completed.	Sustainable Yield of the Basin will be established utilizing historical hydrology and historical pumpage. Groundwater Sustainability Plans are required to consider impacts related to climate change when establishing sustainable yield.	<b>Not sensitive</b> - City is allocated a portion of basin sustainable yield which normalizes annual fluctuations in precipitation.	<b>Limited</b> - Initial allocation may be higher, but will likely decrease annually over the next 20 years. Water Supply projects funded and constructed through the FCGMA could increase allocations. Future trading program could allow the City to buy or sell annual allocations.	Continued maintenance and replacement of groundwater wells.
Santa Paula Groundwater Basin	1969-2018	0-3,096	1,182	3,041		Current Supply reflects current allocation according to a court stipulated judgment.	Santa Paula Basin Technical Advisory Committee (TAC) is charged with establishing a program to “monitor conditions in the basin, including but not necessarily limited to verification of future pumping amounts, measurements of groundwater levels, estimates of inflow to and outflow from the basin, increases and decreases in groundwater storage, and analyses of groundwater quality.” The Judgment also allows for the development of a management plan for the operation of the basin and empowers the TAC to determine the safe yield of the basin.	<b>Not sensitive</b> - City received an annual allocation of groundwater according to the Judgment.	<b>Limited</b> - "Adjudicated" Basin, would require reassessment of basin safe yield. Allocations could decrease if triggers are met due to extended dry conditions. Allocation is based on a rolling 7 year running average, so City could pump additional water in some years.	Continued maintenance and replacement of groundwater wells.
Mound Groundwater Basin	1982-2018	213-5,546	1,963	4,000		The Mound Basin Groundwater Sustainability Agency (MBGSA) will determine the sustainable yield of the Basin through the GSP development process.	Sustainable Yield of the Basin will be established utilizing historical hydrology and historical pumpage. Groundwater Sustainability Plans are required to consider impacts related to climate change when establishing sustainable yield.	<b>Not sensitive</b> - City will be allocated a portion of basin sustainable yield which normalizes annual fluctuations in precipitation.	<b>Possible</b> - The sustainable yield for the basin has not yet been determined. The MBGSA will likely develop allocations of sustainable yield through its GSP development process.	Continued maintenance and replacement of groundwater wells. Two replacement wells are currently being designed/constructed.
Total Groundwater			7,007	10,903	27-45%					
Foster Park	1933-2018	1,293-9,874	1,573	6,700	10-17%	The SWRCB and California Department of Fish & Wildlife (CDFW) are currently working to identify potential actions that may be taken to enhance and establish instream flow for anadromous fish in the Ventura River watershed. This effort could result in the development of flow criteria for the River.The City is currently working to resolve litigation regarding its use of the River through a collaborative settlement process.	Most climate change predications call for more intense rainfall, although not necessarily more rainfall. This may allow increased pumping/diversions during certain rainfall events while still meeting instream flow requirements. Increased frequency and duration of drought periods could also reduce available supplies.	<b>Very Sensitive</b> - River flows are directly related to the amount of annual rainfall.	<b>Possible</b> - Rebuilt Wellfield and Diversion Facility would allow and increase from current. Longterm objective to increase to 6,700 AFY in wet years.	Need rebuilt/replacement extraction facilities.
Lake Casitas	1960-2018	753-11,998	3,365	6,067	15-22%	Fish Passage and Habitat Considerations have reduced allowable diversions from Ventura River.	Most climate change predications call for more intense rainfall, although not necessarily more annual rainfall. This may allow increased diversions during certain rainfall events while still meeting fish flow requirements. Increased frequency and duration of drought periods could also reduce available supplies.	<b>Sensitive</b> - Available supply is a function of lake level, and lake level is a function of annual rainfall and diversion ability.	<b>Limited</b> - The City's allocation increases with growth within Casitas' service area, but can be reduced when water conservation is triggered by low lake levels.	Current agreement with Casitas generally limits the City's supply to the demand within the Casitas' service area.
Recycled Water	1995-2018	430-880	700	700	2-5%	Increased urban conservation could reduce wastewater flows. Demand varies with precipitation.	Higher demand in dry years. Lower demand in wet years.	<b>Sensitive</b> - Higher demand in dry years. Lower demand in wet years.	<b>Limited</b> - The 2014 Phase 2 Amended Final Report Estuary Special Studies included a Recycled Water Market Study that determined it was not cost effective at the time to extend purple pipe beyond the existing focus area. Demand is low and fluctuates seasonally and annually with higher demand in hot and dry months.	Previous studies have determined that it is not cost effective to extend purple pipe beyond the existing focus area.
State Water Project	1980-2018	500-10,000	0	10,000	0-25%	Reliability of State Water Project deliveries currently uncertain given the status of Water Fix and issues related to the Delta. This project is currently in the environmental review and permitting phase.	Most climate change predications call for reduction in snow pack and earlier melt of the snow pack that occurs. This would create early spring flows in excess of available State storage and concurrent agricultural demands. Could result in more frequent Article 21 water, but lower Table A deliveries.	<b>Sensitive</b> - Annual allocations are a function of rainfall, snowpack, and reservoir storage.	<b>Probable</b> - Completion of the State Water Interconnection and blending station projects would allow the City to deliver its annual allocation into the City's dsitribution system.	Requires construction of a pipeline, blending station, right of way acquisition, and agency agreements.
VenturaWaterPure	NA	NA	2,800	4,000-5,400	14-18%	Implemented in part to comply with a consent decree and State law to reduce wastewater discharges to the Santa Clara River Estuary. This project is currently in the environmental review and permitting phase.	Potable reuse is considered a drought and climate change resilient supply.	<b>Not Sensitive</b> - Production of potable reuse supplies are dependent on wastewater flows, not annual rainfall.	<b>Probable</b> - Once the VenturaWaterPure project is complete, it would contribute at least 2,800 AFY of water to the City's water supply. Projected production is estimated to be up to 4,000 AFY by 2030 and potentially up to 5,400 AFY under a 100 percent diversion scenario.	Requires construction of an Advanced Water Purification Facility, ocean outfall, and associated infrastructure for aquifer storage and recovery wells.
Total Supply			15,445	39,770						



Table 6-4: Potential Future Water Supply Scenarios

Water Supply Source	2024 Normal Supply <sup>1</sup> (AFY)	2024 Multi-year Drought Supply <sup>2</sup> (AFY)	2024 Emergency Supply Scenario <sup>3</sup> (AFY)	2025 Normal Supply <sup>1</sup> (AFY)	2025 Multi-year Drought Supply <sup>2</sup> (AFY)	2025 Emergency Supply Scenario <sup>3</sup> (AFY)	2030 Normal Supply <sup>1</sup> (AFY)	2030 Multi-year Drought Supply <sup>2</sup> (AFY)	2030 Emergency Supply Scenario <sup>3</sup> (AFY)
Casitas Municipal Water District	5,872	4,110	0	5,904	4,133	0	6,067	4247	0
Ventura River / Foster Park	4,200	2,323	2,323	3647 - 6700	2,323	2,323	3647 - 6700	2,323	2,323
Mound Groundwater Basin	4,000	4,000	4,000	4,000	4,000	4,000	4,000	4000	4000
Oxnard Plain Groundwater Basin	3,862	3,862	3,862	3,862	3,862	3,862	3,862	3862	3862
Santa Paula Groundwater Basin									
Original City Allocation	3,000	1,141	1,141	3,000	1,141	1,141	3,000	1141	1141
City Acquired Water Rights	41	40.9	40.9	40.9	40.9	40.9	40.9	40.9	40.9
Recycled Water	700	700	700	700	700	700	865	700	700
VenturaWaterPure	NA	NA	NA	2800	2800	2800	2800-4000	2800-4000	2800-4000
<b>Total</b>	<b>21,675</b>	<b>16,177</b>	<b>12,067</b>	<b>23,954-27,007</b>	<b>19,000</b>	<b>14,867</b>	<b>24,282-28,535</b>	<b>19,114-20,314</b>	<b>14,867-16,067</b>
State Water <sup>4</sup>	0	1,298	5,408	0	0	2,704	0	0	1,988-3,188
<b>Projected Demand</b>	<b>17,475</b>	<b>17,475</b>	<b>17,475</b>	<b>17,571</b>	<b>17,571</b>	<b>17,571</b>	<b>18,055</b>	<b>18,055</b>	<b>18,055</b>

<sup>1</sup> Normal = No stages of the City's Water Shortage Event Contingency Plan are in effect; City facilities are fully functioning and not restricted for operational reasons.

<sup>2</sup> Multi-year Drought Supply = Multiple years of below average rainfall. Casitas = Stage 3; Ventura River = Average of 2014-2018 Production; Santa Paula Basin is at Stage 2.

<sup>3</sup> Emergency Supply Scenario = Multi-year drought assumptions plus no supply from Casitas.

<sup>4</sup> State Water = Difference between projected demand and total supply from other sources.

Figure 6-2: Potential Future Water Supply Scenarios

